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1 UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

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3 UNITED STATES OF AMERICA, et
4 al. and ex rel. OSWALD
BILOTTA,

5 Plaintiffs,

6 v.

11 CV 71 (PGG)

7 NOVARTIS PHARMACEUTICALS
8 CORP.,

9 Defendant.

-----x

10 New York, N.Y.
11 July 18, 2013
11:00 a.m.

12 Before:

13 HON. PAUL G. GARDEPHE,

14 District Judge

15 APPEARANCES

16
17 PREET BHARARA
18 United States Attorney for the
Southern District of New York

19 HEIDI WENDEL
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(Appearances cont'd)

KAYE SCHOLER
Attorney for Defendant
BY: MICHAEL ROGOFF, ESQ.

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ERIC L. YOUNG, Relator
JAMES E. MILLS, Relator
LAURIE RUBINOW, Relator

D7i6usac

1 (In open court; case called)

2 THE COURT: I should say I know Mr. Rogoff from years
3 ago in the U.S. Attorney's Office. That will not influence me
4 in any way in this case, but it is nice to see you.

5 This is our initial pretrial conference in the qui tam
6 action alleging that defendant Novartis Pharmaceuticals Corp.
7 paid kickbacks in the form of cash and lavish dinners to
8 doctors to induce them to prescribe Novartis drugs, thereby
9 causing the submission of false claims to various federal
10 health care providers in violation of the Anti-Kickback
11 Statute, 42, U.S.C., Section 1320a-7b, and the False Claims
12 Act, 31, United States Code, Section 3729(a)(1)-(2). I will be
13 referring to the False Claim Act as the "FCA."

14 On June 27th, 2013, defendant submitted a pre-motion
15 letter regarding a proposed motion to dismiss the government's
16 complaint in intervention. I will be referring to that
17 complaint as "the complaint." The motion would be under Rule
18 12(b)(6) and would be based in part on allegations of fraud as
19 not pleaded with particularity under Federal Rules of Civil
20 Procedure 9(b).

21 I have some concerns about whether the Complaint is
22 pleaded properly with respect to the requirement to plead fraud
23 with particularity. I also have some concerns about the
24 proposed motion to dismiss to the extent it is based on a
25 statute of limitations argument, and to the extent that it is

D7i6usac

1 addressed to the government's unjust enrichment claim.

2 I am going to share my concerns with you this morning.

3 Yesterday, I received a promotion letter from the
4 government regarding a motion to sever the government's
5 complaint from the relator third amended Complaint. I will not
6 be addressing that application this morning because I have not
7 had an opportunity to review it. I will note for the record
8 that all parties consent to the proposed severance motion.

9 Let me begin with background.

10 The government's complaint alleges that "from
11 January 2002 through at least November 2011, Novartis
12 systematically paid doctors to speak about certain of its
13 drugs, including its cardiovascular drugs Lotrel and Valturna
14 and its diabetes drugs Starlix, at events that were often
15 little or nothing more than social occasions for doctors."
16 Citing the government complaint, Paragraph 1. In support of
17 this theory, the complaint alleges that Novartis sales
18 representatives hosted events to promote certain drugs and
19 invited doctors to speak at and attend those events. Id.
20 Paragraphs 50, 58. Speakers were allegedly paid an average of
21 \$750 to \$1,500 for each event, and attendees received lavish
22 dinners. Id. Paragraph 56-57, 64-65 105-109. Some speakers
23 were paid for events that never occurred: Id. Paragraphs
24 115-121 (listing dozens of specific events, including dates and
25 cities, for which doctors were paid when they did not speak).

D7i6usac

1 The complaint further contains at least a dozen examples of
2 doctors who gave the same presentation to the same group of
3 attendees on several different occasions. Id. Paragraph 72-97,
4 103-106. Some events were allegedly fishing trips, meals at
5 Hooters restaurants, and at other specific high-end
6 restaurants. Id. Paragraphs 99-110. The implication from
7 these allegations is that the events were shams, lacked any
8 legitimate purpose, and were merely intended as kickbacks to
9 induce the doctors to prescribe Novartis drugs Id. Paragraphs
10 72, 98, 112 to 114.

11 The complaint further alleges that doctors wrote more
12 prescriptions for Novartis drugs after speaking at or attending
13 the Novartis events. The complaint includes four examples of
14 specific doctors, identified only by the city in which they
15 practiced, whose rate of prescriptions for certain drugs
16 increased, allegedly as a result of their participation at the
17 events. Id. Paragraphs 128-131. The complaint also contains a
18 series of charts that show the number of Medicare claims and
19 the total amount of Medicare payments resulting from
20 prescriptions written by 13 doctors, who are referred to as Dr.
21 A through Dr. M. Id. Paragraph 152. Those doctors were all
22 paid by Novartis to participate in these events as speakers.
23 Id. Paragraph 153.

24 In its concluding paragraphs, the complaint alleges
25 that "compliance with the Anti Kickback Statute is a

D7i6usac

1 precondition of payment by virtue of federal and state
2 statutes, regulations, and provider agreements" and that the
3 kickbacks that were paid to physicians as alleged (in the
4 complaint) render those certifications false." Id. Paragraphs
5 154-155. The complaint further alleges that "it was reasonably
6 foreseeable that some of the prescriptions [written for
7 Novartis drugs] would be for federal health care program
8 beneficiaries and that claims for those prescriptions would be
9 submitted for federal health care programs." Id. paragraph 157.
10 Indeed, the complaint concludes that "thousand prescriptions
11 were, in fact, submitted to and reimbursed by federal health
12 care programs. "Id. paragraph 157.

13 Let me turn to the Defendant's proposed motion to
14 dismiss based on the failure to plead fraud with particularity.

15 The defendant contends that the complaint does not
16 allege, among other things, any false claims that were
17 submitted, any prescriptions that were written, any doctors who
18 were induced to write prescriptions, who at Novartis induced
19 the doctors to write the prescriptions, what drugs were
20 promoted at which of the events put on for the doctors, or how
21 the events violated the Anti Kickback Statute. See June 27,
22 2013 Defense Letter 1-2.

23 In its July 1, 2013 response letter, the government
24 contends that the complaint includes many details including
25 numerous specific examples of the allegedly sham events put on

D7i6usac

1 for the doctors, the drugs that were discussed, the amount of
2 money paid to the speakers at these events, the cost of dinners
3 provided to the attendees, the incentives created for Novartis
4 sales representatives to host such events, data showing the
5 connection between specific doctors' attendance at the events
6 and the increase in the number of prescriptions written by
7 those doctors, and data showing the amount of Medicare
8 reimbursements associated with prescriptions written by doctors
9 who attended the events. See July 1, 2013 Government Letter
10 2 --

11 Under Federal Rules of Civil Procedure 9(b), "in
12 alleging a fraud or mistake, a party must state with
13 particularity the circumstances constituting fraud." Citing
14 Federal Rule of Civil Procedure 9(b). To satisfy this
15 heightened pleading standard, a complaint must "(1) specify the
16 statements that the plaintiff contend were fraudulent, (2)
17 identify the speaker, (3) state where and when the statements
18 were made, and (4) explain why the statements were fraudulent."

19 Citing Shields v. Citytrust Bankcorp. Inc., 25 F.3d
20 1124, 1128 (2d Cir. 1994). "The purpose of Rule 9(b) is
21 threefold -- it is designed to provide a defendant with fair
22 notice of a plaintiff's claims, to safeguard a defendant's
23 reputation from improvident charges of wrongdoing, and to
24 protect a defendant against the institution of a strike suit."
25 O'Brien v. National Analyst Partners, 936 F.2d 674, 676 (2d

D7i6usac

1 Cir. 1991).

2 The Second Circuit has stated that "claims brought
3 under the FCA fall within the express scope of Rule 9(b),"
4 Citing Gold v. Morrison-Knudsen Co., 68 F.3d 1475, 1476, (2d
5 Cir. 1995) (per curiam).

6 Under the FCA liability attaches "not to the
7 underlying fraudulent activity or to the government's wrongful
8 payment, but to the claim for payment". United States ex rel.
9 Polansky v. Pfizer Inc., 2009 WL 1456582, at *5 (E.D.N.Y., May
10 22, 2009). Accordingly, many courts have held that FCA
11 pleadings are "inadequate unless they are linked to
12 allegations, stated with particularity, of actual false claims
13 submitted to the government that constitute the essential
14 element of an FCA qui tam action." United States ex rel.
15 Carvelas V. Melrose Wakefield Hospital, 360 F.3d 220, 232 ((1st
16 Cir. 2004), abrogated on other grounds by Allison Engine Co.
17 Inc. v. United States ex rel. Sanders, 553 U.S. 662 (2008); see
18 also Polansky 2009 WL 1456582, at *5, (collecting cases). As
19 the Eleventh Circuit explained in the much-created case of
20 United States ex rel. Clausen v. Laboratory Corporation of
21 America, Inc.,

22 "the submission of a claim [is] the sine qua non of a
23 false claims act violation. As such, Rule 9(b)'s directive
24 that "the circumstances constituting fraud or mistake shall be
25 stated with particularity" does not permit a False Claim Act

D7i6usac

1 plaintiff merely to describe a private scheme in detail but
2 then to allege simply and without any stated reason for his
3 plea that claims requesting illegal payments must have been
4 submitted, were likely submitted, or should have been submitted
5 to the government. "If Rule 9(b) is to be adhered to, some
6 indicia of reliability must be given in the complaint to
7 support the allegation of an actual false claim for payment
8 being made to the government."

9 290 F.3d 1301, 1311, (11th Cir.2002).

10 The First Circuit has held that to meet this standard,
11 a plaintiff must plead details including the follows: The
12 dates of the claims, the content of the forms or bills
13 submitted, their identification numbers, the amount of money
14 charged to the government, the particular goods or services for
15 which the government was billed, the individuals involved in
16 the billing, and the length of time between the alleged
17 fraudulent practices and the submission of claims based on
18 those practices.

19 Karvelas 360 F.3d, 233. While "these details do not
20 constitute a checklist of mandatory requirements that must be
21 satisfied by each allegation included in the complaint, some of
22 this information for at least some of the claims must be
23 pleaded in order to satisfy Rule 9(b)." Id.

24 In light of these cases, several courts in this
25 circuit have dismissed FCA cases -- in the health care fraud

D7i6usac

1 context -- for failure to meet the requirements of Rule 9(b).
2 For example, in United States ex rel. Mooney v. Americare,
3 Inc., the relator alleged, among other things, that defendants
4 paid kickbacks to third parties in exchange for referrals to
5 defendant's home care services. No. 06 CV 1806 (FB)(VVP), 2013
6 WL 1346022, at *4 (E.D.N.Y. April 3, 2013). The relator
7 alleged that the kickback scheme couldn't distribute to the
8 dramatic increase in the number of patients who used the
9 defendant's services over a two-year period. Id. The District
10 Court dismissed this portion of the relator's complaint holding
11 that it did not meet Rule 9(b)'s requirements because it did
12 not provide any detail regarding "patient names, claim numbers,
13 dates of services, claim amounts, reimbursement amounts, the
14 specific payers or recipients of the kickbacks, what specific
15 roles) [the scheme participants] played or what false claims
16 they submitted, or dates of claims submissions." Id. at *4-3.

17 Similarly, in Polansky the relator alleged that Pfizer
18 marked its drug Lipator for off-label uses and every
19 prescription written as a result of those illegal marketing
20 practices was the product of false or fraudulent statements,
21 and that every claim for reimbursement for these off-label
22 prescriptions was a false and fraudulent claim. 2009 WL,
23 1456582, at *2. The Court found that the complaint failed to
24 meet Rule 9(b)'s requirements because it did not identify "any
25 false claims or physicians who were induced to write a

D7i6usac

1 prescription for an off-label use." Any pharmacist who filled
2 a prescription by any such physician, or any person who sought
3 reimbursement for the cost of that prescription. " Id. at *3
4 and *5. See also United States ex rel. Smith V New York
5 Presbyterian Hospital, 2007 WL 2142312 (S.D.N.Y. July 18th,
6 2007) (dismissing FCA complaint regarding overbilling for
7 radiology services where relator failed to specify any
8 particular hospital employee who was responsible for submitting
9 claims and provided no specific amounts, dates or other details
10 regarding any specific fraudulent claim).

11 Here, the complaint provides some, but not all, of the
12 details absent in the cases discussed above. The complaint
13 describes but does not name four doctors who were allegedly
14 induced to prescribe three specific Novartis drugs as a result
15 of their participation in the events described in the
16 complaint. See government Complaint paragraphs 128-131. The
17 complaint further provides the total number of claims and
18 aggravate value of the payments made as a result of
19 prescriptions written by 13 different doctors (although these
20 claims and payments are not broken down by drug). Id.
21 Paragraph 152. The complaint does not contain any allegations
22 about who submitted the claims, how they were submitted and
23 paid, or when they were submitted and in particular when they
24 were paid within the 11-year time frame cited in the complaint.
25 Cf. *In re Cardiac Devices Qui Tam Litigation*, 221 F.R.D. 318,

D7i6usac

1 336-38. (D. Conn 2004) (holding that complaint satisfied Rule
2 9(b) when it "listed the number of calls claims involving a
3 particular device," and explicitly referred to spreadsheets
4 provided under separate cover that "listed the patient, some
5 identifying number regarding the patient's account or medical
6 record, the make and model of the medical device, the date of
7 service or the admission and discharge dates for the hospital
8 stay [and in some cases] the specific amount of the Medicare or
9 Medicaid reimbursement for the specific procedure").

10 Although the complaint here provides charts indicating
11 the total number of claims and payments stemming from various
12 doctors' prescriptions. See government complaint Paragraph
13 152. It does not make clear which of these claims were
14 allegedly fraudulent. It is not clear whether the complaint is
15 alleging that all of the claims on the chart are fraudulent
16 simply because they were written by doctors who were paid to
17 speak at defendant's events. If that is so the basis for that
18 theory of liability is somewhat hazy to me, in part because it
19 does not allow for the possibility that doctors may have
20 prescribed the Novartis drugs even if they had not attended the
21 events. See Polansky, 2009 WL 1456582, at *9-10 (taking
22 judicial notice of published studies suggesting alternative
23 reasons why doctors might have prescribed the drug in question
24 with greater frequency). It may be that it is sufficient as to
25 this issue, at the pleading stage, for the government to allege

D7i6usac

1 that all of the claims were fraudulent because they violated an
2 underlying condition to payment, that being the certification
3 of compliance with the Anti-Kickback Statute. See In re
4 Cardiac Devices Qui Tam Litigation, 221 F.R.D. 318, 335-36 (D.
5 Conn 2004 (denying motion to dismiss complaint alleging that
6 all claims for a particular service were false because the
7 service was not medically necessary, which is a condition for
8 payment).

9 But there is very little pled in the complaint about
10 the actual claims submission. The complaint generally alleges
11 that claims submitted as a result of kickbacks are fraudulent
12 because compliance with the Anti-Kickback Statute is a
13 prerequisite to payment of claims. See government complaint
14 paragraphs 154-155. However the complaint does not
15 specifically allege that defendant or any other participants in
16 the scheme made any such certifications. See Polansky, 2009 WL
17 1456582, at *7 (dismissing complaint in part because it
18 contained no allegations that defendant made any false
19 certifications to obtain payment).

20 Finally, the data provided in the complaint pertains
21 only to Medicare claims, yet the complaint generally alleges
22 that claims were submitted to "federal health care programs."
23 See government complaint Paragraphs 160-164, 167. The
24 complaint provides brief descriptions of other programs
25 including Medicaid, TRICARE, and Veterans Administration

D7i6usac

1 programs. Id. Paragraphs 27-34. The complaint does not
2 however, contain any specific allegations about claims
3 submitted for payment under these program.

4 There are of course situations in which courts have
5 relaxed Rule 9(b)'s heightened pleading standard. The Second
6 Circuit has stated that "despite the generally rigid
7 requirement that fraud be pleaded with particularity,
8 allegations may be based on information and belief when facts
9 are clearly within the opposing party's knowledge." Wexner v.
10 First Manhattan Co., 902 F.2d 169, 172 (2d Cir. 1990).

11 However, this exception does not open the door for "claims of
12 fraud on speculation and conclusory allegations." Id. "Where
13 pleading is permitted on information and belief, a complaint
14 must adduce specific facts supporting a strong inference of
15 fraud or it will not satisfy even a relaxed pleading standard."
16 Id.

17 United States ex rel. Ellis v Skeikh, 583 F. Supp 2d
18 434, 438-39 (W.D.N.Y. Oct. 31 2009) provides an illustration.
19 The Court there denied a motion to dismiss an FCA complaint,
20 finding that the relator did not have access to more specific
21 details of defendant's allegedly fraudulent conduct because she
22 was abruptly terminated from her job at the defendant company.
23 In that case, however, the relator provided one specific
24 example to illustrate the fraudulent scheme, which she
25 described in great detail. Id; see also United States ex rel.

D7i6usac

1 Association Against Outlier Fraud v. Huron Consulting Group,
2 Inc., 2009 WL, 253259 at *2-3 (S.D.N.Y. January 24th, 2011.)
3 (holding that complaint satisfied relaxed 9(b) standard which
4 it provided chart of information about specific patients,
5 coupled with statistical evidence showing dramatic increase in
6 claims for which defendant provided no convincing explanation.)

7 Here, there is no indications that the government
8 lacks access to the information that would enable it to provide
9 more details about the claims submitted for payment. See
10 June 27, 2013 defense letter at two (stating that defendant
11 made substantial products of documents during the 18 months
12 that preceded the file of the complaint). However, the
13 complaint sets forth aggregate data about the claims and
14 payments resulting from prescriptions written by the 13
15 doctors. Government complaint paragraph 152. In short, the
16 material before me does not suggest that the government lacks
17 access to the necessary information to provide details that
18 would satisfy the Rule 9(b) standard.

19 Courts in this circuit have also held that the
20 pleading requirements should be relaxed "in cases involving
21 complex fraudulent schemes or those occurring over a lengthy
22 period of time and involving thousands of billing documents."
23 United States ex rel. Tiesinga v. Dianon Systems, 231 F.R.D.
24 122, 123 (D. Conn 2005); see also In re Cardiac Devices, 221
25 F.R.D., 334 (collecting cases from other circuits). In such

D7i6usac

1 cases Rule 9(b)'s requirements are balanced against the
2 practical difficulties inherent in requiring the government to
3 detail the fraudulent nature of thousands of claims submitted
4 over many years. Id. In such cases, however, the government
5 has been required to.

6 "illustrate general allegations of the complaint
7 regarding the operation of the alleged scheme with a number of
8 specific exemplars from various time periods and involving
9 various alleged fraudulent practices that would give [the
10 defendant] and the Court details of the specific manner in
11 which the government alleges the scheme worked, what made it
12 fraudulent in the specific examples provided, and why and
13 specifically how the scheme fraudulently inflated billings in
14 those examples."

15 Id. at 123-24 (denying motion to dismiss without
16 prejudice and granting government opportunity to amend
17 complaint to add examples of how a scheme operated). See also
18 United States ex rel. Smith v. Yale University, 415 F. Supp 2d
19 58, 84 and 86-87 (D. of Conn. 2006) (dismissing FCA claim even
20 after applying relaxed standard where relator "alleged a
21 complex, specific scheme of fraud giving rise to an inference
22 that fraudulent billing may have occurred but [did] not
23 identify a specific amount of charges that were submitted
24 provide the dates, the false claims were submitted or provide a
25 copy of a single bill for payment").

D7i6usac

1 Here the complaint provides examples of how four
2 doctors wrote more prescriptions for Novartis drugs around the
3 time they received payments for speak at Novartis events.
4 Government complaint Paragraphs 128-131. These allegations
5 provide the clearest suggestion that the doctors would not have
6 prescribed the drugs but for their participation in the events.
7 There are no allegations, however, about the resulting
8 claims -- including precisely who submitted them, to which
9 federal programs, and when and how they were submitted and
10 paid -- nor is there an explanation of what exactly made the
11 claims fraudulent.

12 I recognize that courts have found "a distinction
13 between a qui tam action alleging that the defendant made false
14 claims to the government, and a qui tam, action in which the
15 defendant induced third parties to file false claims with the
16 government." United States ex rel. Duxbury v. Ortho Biotech
17 Products, L.P., 579 F.3d 13, 29 (2009). "In the latter context
18 [the Fifth Circuit has] held that a relator could satisfy Rule
19 9(b) by providing factual or statistical evidence to strengthen
20 the inference or fraud beyond possibility without necessarily
21 providing details as to each false claim." Id. Applying this
22 standard, the Fifth Circuit held that a motion to dismiss a qui
23 tam complaint should be denied where it identified eight
24 kickback recipients by name, specified the kickback each
25 received, and specified the time period in which the claims

D7i6usac

1 were allegedly submitted and paid. Id. at 30.

2 Here, as I stated, the complaint does not describe the
3 claims submission process in any detail. It appears, however,
4 that the defendant did not directly submit any claims for
5 payment but rather was paid when, for example, a Medicare
6 patient had a prescription filled for a Novartis drug. While
7 statistical evidence may be appropriate in this case to bolster
8 the government's allegations, I am not convinced that this
9 excuses the lack of detail in the complaint about the claims
10 submission process. See Polansky, 2009 WL 1456582, at *10
11 (finding that aggregate statistical evidence was insufficient
12 to "strengthen the inference of fraud beyond possibility" when
13 complaint failed to identify a single specific false claim)
14 (quoting United States ex rel. Rost v. Pfizer, Inc., 507 F.3d
15 720, 733 (1st Cir. 2007)).

16 In sum, while the complaint contains substantial
17 details about the alleged kickback scheme, I am concerned that
18 it may not satisfy Rule 9(b) because it lacks sufficient detail
19 about the claims submission process and does not provide
20 examples of specific fraudulent claims that were submitted.

21 I will give the government 30 days to amend the
22 complaint. It is the entirely up to the government whether it
23 chooses to amend the complaint or not. However, if the
24 complaint is not amended and I decide that a motion to dismiss
25 is proper, dismissal may be without leave to amend. The

D7i6usac

1 government should view the next 30 days as its opportunity to
2 amend.

3 Now, let me turn to the other aspects of the proposed
4 motion to dismiss and in particular the statute of limitations
5 argument.

6 Novartis contends that "the allegations in the
7 [government] complaint that occurred prior to 2007 are untimely
8 and should be dismissed." According to Novartis, the
9 government received notice of the allegations in the complaint
10 in 2008 upon the filing of another qui tam action. Novartis
11 contends that, under 31, United States Code, 3731(b), because
12 the government waited more than three years from the discovery
13 of the allegations to file the complaint, the claims are
14 subject to a six-year statute of limitations (citing
15 defendant's June 27th, 2013 letter at 2.

16 In response, the government points out that it seeks
17 damages for claims implicated in the prior qui tam action only
18 for the time period beginning in 2010. See government's
19 July 1, 2013 letter at 3 (citing government complaint
20 paragraphs 145-146). Without a copy of the prior qui tam
21 action, it has been difficult for me to evaluate the parties'
22 arguments and the degree to which the two cases overlap.

23 Regardless, it is not clear to me that the six-year
24 statute of limitations applies to this case. FCA claims

25 "may not be brought (1) more than six years after the

D7i6usac

1 date on which the violation is committed, or (2) more than
2 three years after the date when facts material to the right of
3 action are known or reasonably should have been known by the
4 official of the United States charged with responsibility to
5 act in the circumstances, but in no event more than 10 years
6 after the date on which the violation is committed, whichever
7 occurs last.

8 31, United States Code, Section 3731(b). "For statute
9 of limitations purposes; [a Complaint In Intervention] shall
10 relate back to the filing date of the complaint of the person
11 who originally brought the action, to the extent that the claim
12 of the government arises out of the conduct, transactions, or
13 occurrences set forth, or attempted to be set forth in the
14 prior complaint of that person." 31, United States Code,
15 Section 3731(c). Accordingly, for statute of limitations
16 purposes, the government's complaint here was filed in
17 January 2011 when the relator first filed his complaint. The
18 government contends that this was less than three years after
19 the prior qui tam complaint was filed and alerted it to any
20 claims against defendant. Citing government's July 1, 2013
21 letter at 3. Assuming this is true (again, I don't have a copy
22 the prior qui tam complaint) but assuming the truth of that
23 representation for statute of limitations purposes, the instant
24 action was filed less than "three years after the date when
25 facts material to the right of action [became] known" to the

D7i6usac

1 government. 31, United States Code, Section 3731(b). Under
2 such circumstances the complaint may allege violations as far
3 back as January 1998, that is, 10 years prior to its filing.

4 See Id.

5 Accordingly, it is not clear to me that there is merit
6 to defendant's proposed motion to dismiss on statute of
7 limitations ground.

8 In addition to the causes of action under the FCA, the
9 complaint asserts a claim for unjust enrichment. Government
10 complaint paragraph 166-167. The government seeks return of
11 the payments made to the defendant for the allegedly fraudulent
12 claims.

13 Defendant first contends that this equitable claim is
14 unavailable because an adequate remedy at law exists. Citing
15 defendant's June 27th, 2013 letter at 2. It appears to me that
16 this argument lacks merit. Federal Rule of Civil Procedure
17 (8)(e)(2) allows a plaintiff to plead alternative theories of
18 liability, even if they are inconsistent or mutually exclusive
19 of one another. Accordingly, although the government may not
20 obtain duplicate relief if it ultimately prevails on both
21 claims, it is entitled to plead and precede on both theories at
22 this early stage of the case. See, e.g. United States v.
23 Stevens 605 F.Supp 2d 863 870 (W.D. Ky 2008 ("Since the FCA
24 claim has not been fully litigated, it would be premature to
25 dismiss the alternative unjust enrichment claim."); United

D7i6usac

1 States v. United Technologies Corp., 255 F. Supp 2d 779, 785
2 (SD Ohio 2003) (common law and FCA claims may proceed together
3 because, while government "will not be allowed to recover
4 twice, [it] may defer its election of remedy until trial on the
5 merits"); United States ex rel. Purcell v. MWI Corp. 254 F.
6 Supp 2d 69, 79 (D.D.C. 2003) ("Because the government may plead
7 alternative theories of liability, the Court declines to grant
8 the defendants' motion to dismiss the equity claims.")

9 See United States v. University Hospital at Stoney
10 Brook, 2001 WL 1548797, at *1 & Note 1 (E.D.N.Y. October 26,
11 2001) (denying motion to dismiss FCA and unjust enrichment
12 claims without discussion of duplicative relief).

13 Defendant further contends that the government's
14 unjust enrichment claim, as a federal common law claim, has
15 been displaced by the FCA." Citing defendant's June 27th, 2013
16 letter at 2. The cases I have just cited undermine this
17 argument. In addition, our initial research suggests that the
18 FCA does not preempt federal common law unjust enrichment
19 claims. See United States v. Education Management Corp. 871 F.
20 Supp 2d 433, 459 (W.D. Pa. 2012). ("In United States v
21 Silliman, 167 F.2d 607, 611 (3d Cir. 1948), the Court of
22 Appeals for the Third Circuit held that the False Claims Act
23 does not preempt federal common law remedies"). United States
24 v. Pierre Bouchet, Inc., 1987 WL 11565, at *5 note seven
25 (S.D.N.Y. May 21, 1987). ("The Court notes that the United

D7i6usac

1 States is not deprived of its common law remedies, by also
2 seeking recovery under the False Claims Act") (citing
3 Silliman).

4 At this stage, it is not clear to me that there is
5 merit to defendants' proposed motion to dismiss the
6 government's unjust enrichment claim.

7 As I stated, the government will have 30 days from
8 today to file an amended complaint. If it does file an amended
9 complaint, defendant will have two weeks from the filing of the
10 amended complaint to inform this Court whether it wishes to
11 file a motion to dismiss. If so, defendant will explain why a
12 motion to dismiss is meritorious, taking into account any
13 amendments that have been made as well as my comments
14 concerning the statute of limitations and the unjust enrichment
15 claim. Defendant should also propose a briefing schedule in
16 the event that it wishes to proceed with a motion to dismiss.

17 In the event that the government does not file an
18 amended complaint within the next 30 days, the defendant will
19 also in that instance send me a letter proposing a briefing
20 schedule with respect to its motion to dismiss addressing my
21 comments, concerning the statute of limitations and the unjust
22 enrichment claims.

23 What else should we discuss today?

24 MS. WENDEL: Your Honor, one other housekeeping matter
25 is the scheduling order for discovery. The parties spoke about

D7i6usac

1 that Tuesday and we reached an agreement that we will either
2 submit a proposed schedule order to the Court within two weeks
3 of this conference or a letter to the Court or perhaps multiple
4 letters to the Court explaining our disagreement with respect
5 to scheduling and either to you or the magistrate judge, your
6 Honor, whichever you prefer.

7 THE COURT: You can send it to me in the first
8 instance. I have not decided whether I will refer the case to
9 the magistrate judge or not. I will expect the letter in two
10 weeks on the discovery issue.

11 Mr. Chesler, anything you would like to say?

12 MR. CHESLER: Yes, your Honor. Thank you. One other
13 issue is we learned yesterday that New York State intends to
14 intervene, and I believe they have been 30 days to file their
15 complaint in intervention from yesterday. There were a number
16 of states that announced their intentions not to intervene.
17 But we have not yet heard from Indiana, New Jersey, and City of
18 Chicago, which also has intervention rights. Their deadline
19 for announcing their intentions is today I believe. So there
20 is at least one intervention complaint coming. There may be up
21 to four.

22 I just ask your Honor whether that should impact the
23 schedule since we haven't seen those complaints and if they
24 look exactly like the U.S. Government's complaint, then we
25 might want to move against them all at one time depending upon

D7i6usac

1 what amendments are made, etc.

2 We wouldn't within want to do this piecemeal if that
3 is not what the Court wishes.

4 MR. GROPPER: Your Honor, if I may speak to that. I
5 am only here to speak for the State of New York, but I have
6 been authorized to inform the Court that New Jersey does intend
7 to intervene in this action. I believe they intend to do that
8 today if possible. So they authorized me to say that. As for
9 the state of Indian and City of Chicago, I don't have any
10 information as to their intentions.

11 THE COURT: When will New York be filing its
12 complaint?

13 MR. GROPPER: Your Honor, we have asked for 30 days,
14 and Mr. Chesler is correct that 30 days from yesterday to file
15 our complaint.

16 THE COURT: Well, that would put us on somewhat the
17 same schedule if the United States decides to amend its
18 complaint. I have given it 30 days to do that. I guess what I
19 am saying is if you continue to have a problem with the
20 government's complaint, and you have a problem with New York's
21 complaint, then you should be in a position to address that as
22 well within the two weeks that you have.

23 Does that present any problems?

24 MR. CHESLER: No, your Honor, unless the New York
25 complaint is different in some material way, in which case we

D7i6usac

1 may have to come back to see your Honor to get your views in
2 the context of premotion process.

3 THE COURT: That is a fair point. We'll see what it
4 looks like. If it is pretty much in haec verba, then you can
5 proceed. If it is sufficiently different that it would
6 necessitate another premotion letter on your side, then you
7 will do that and I will set it down for conference and we'll
8 talk about it.

9 MR. CHESLER: I assume, your Honor, same is true about
10 the New Jersey complaint?

11 THE COURT: Yes.

12 MR. CHESLER: In that event, may we contact the Court
13 to see if it makes sense to hold off on the motion directed to
14 the U.S. complaint until we get them all lined up?

15 THE COURT: Absolutely. Do you know when the New
16 Jersey complaint is going to be filed?

17 MR. CHESLER: I do not, your Honor.

18 THE COURT: Do you have any sense?

19 MR. CHESLER: I didn't know until just now that they
20 intended to intervene, your Honor.

21 THE COURT: I certainly agree with you that there is
22 no point in having duplicative motions that are making
23 basically the same arguments. So if it turns out that these
24 complaints come in and they are very much different or
25 sufficiently different and that you have different arguments to

D7i6usac

1 make, then by all means you can make an application to me about
2 what makes sense in terms of a briefing schedule.

3 MR. CHESLER: Thank you, your Honor.

4 THE COURT: Other things we should discuss today?

5 MS. WENDEL: Nothing further from the government.

6 MR. CHESLER: Not from the defendants, your Honor.

7 THE COURT: I will enter an order consistent with
8 dates we have discussed and we'll take it from there.

9 Thank you.

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