



WHITE PAPER

September 2017
(Updated November 2018)

Blockchain for Business

As the interest in blockchain technology grows, companies will be confronted with numerous decisions, challenges, and legal issues pertaining to its adoption. Relevant matters include the overall design and control of blockchain systems, potential liability for use (or misuse) of the data they contain, and the consequences flowing from being able to track data and transactions on an immutable, near–real time basis.

This Jones Day *White Paper*, “Blockchain for Business,” considers common use cases for different business sectors and focuses on the basic legal issues relevant to adoption of blockchain technology across 12 major jurisdictions.

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BLOCKCHAIN FOR BUSINESS

Organizations across every sector and of every size and complexity are being told that blockchain technology will revolutionize their business—both for better (by reducing costs/transaction times or increasing security) and for worse (by disrupting or even extinguishing entire business lines that can be replaced by this new technology).

In August 2016, the advisory firm Gartner suggested that blockchain technologies had reached “the Peak of Inflated Expectations” in its respected [Hype Cycle for emerging technologies](#). By August 2018, blockchain technologies had transitioned into “the Trough of Disillusionment,” meaning that initial interest has waned as some implementations fail to deliver promised efficiencies. However, the technology is now expected to reach maturity in as little as five to 10 years. At the same time, blockchain implementations are already being used to conduct everyday business and in certain areas are delivering significant market changes in process.

The great strength of blockchain technology is its flexibility and adaptability to a range of business uses. However, this flexibility also presents a significant challenge to any organization wanting to implement the technology for the first time.

Key issues to consider are:

- The overall design and control of the system;
- Potential liability for use (or misuse) of the data contained on it;

- The consequences that flow from being able to track data and transactions on an immutable, near–real time basis.

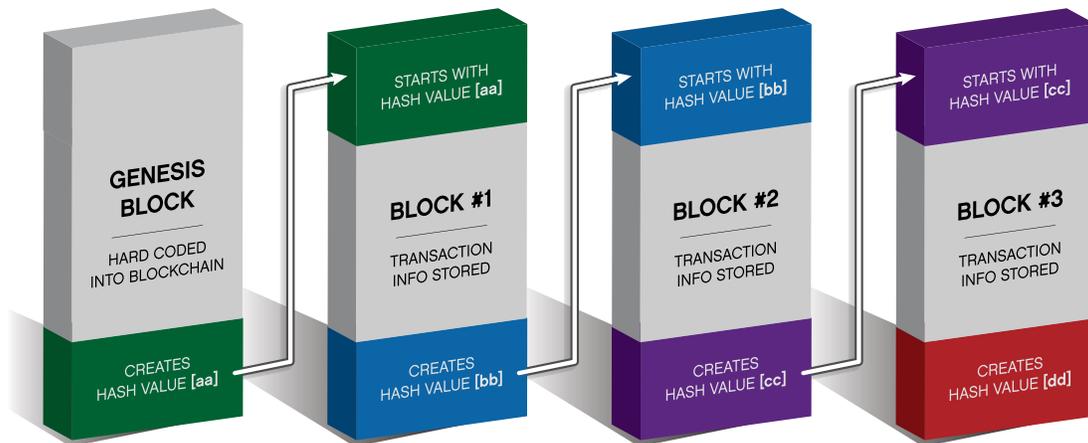
There are other challenges—not least, how to integrate blockchain ledgers into existing systems and manage data transfer between those systems in compliance with law and regulation.

As the level of interest in blockchain technology grows, Jones Day’s group of involved lawyers has prepared this *White Paper*, “Blockchain for Business.” We consider common use cases for different business sectors and focus on the basic legal issues relevant to adoption of blockchain technologies in the United States, United Kingdom, France, Germany, Italy, the Netherlands, Spain, the People’s Republic of China, Hong Kong, Singapore, Japan, and Australia. We also discuss the underlying technology and explain why so many organizations are looking to test and adopt blockchain in their daily business.

WHAT IS BLOCKCHAIN TECHNOLOGY?

Blockchain is a technology for storing, tracking and processing information.¹ At its simplest, a blockchain is a digital database of transactions.

As represented in the diagram below, each transaction is stored in a block of data that is securely linked to the blocks containing previous and subsequent transactions (hence “blockchain”). The secure link between blocks makes it simple to track and audit the validity of the data, making blockchains much more difficult to hack or falsify.



¹ The technology is interchangeably referred to as blockchain, block chain, shared ledger technology, distributed ledger technology, and DLT. We use “blockchain” in this *White Paper*.

Blockchain technology is also capable of running “smart contracts.” A smart contract is a piece of computer code using standard prewritten logic (e.g., *if that happens, then this* is the outcome). When a smart contract is stored on a blockchain, it can be made self-executing and self-enforcing. In other words, when the *if* condition in the smart contract is fulfilled, the *then this* transaction outcome is automatically put into place by the blockchain, without the need for any human intervention or approval.

We discuss the technology behind blockchain, including smart contracts, in the Appendix to this *White Paper*.

COMMON USE CASES FOR BLOCKCHAIN TECHNOLOGY

There is a wide range of possible uses for blockchain, particularly in relation to financial transactions. We highlight some common implementations in use or in development across a range of sectors.

Banks and Financial Institutions

The majority of the early discussion on blockchain implementations focused on banking and financial services—both because the technology has the ability to significantly disrupt the way that existing financial transactions are carried out, and also because it would allow banks to carry out current transactions more quickly and efficiently.

At the same time, banking and financial services are highly regulated industries, requiring potential users of blockchain technologies to manage the risks carefully, as well as undertake significant engagement with regulators as part of implementation.

Trading, Clearing, and Settlement. In the near term, the most active use case for blockchain technology in banking will be in trading, clearing, and settlement—i.e., the process of turning an executed transaction into value by transferring an asset in exchange for payment by a settlement date. Currently, clearing and settlement across a range of financial assets requires intermediary organizations that take on the role of processing and reconciling instructions and orders between transacting parties. Trade settlement is often done on a T+2, T+3 or T+5

basis, meaning that the buyer and seller are exposed to the risk of a significant market change in that 2, 3 or 5 day period.

Blockchain technologies offer the possibility of quicker and cheaper clearing and settlement using the traditional infrastructure, but have also brought a host of new market participants which offer settlement of transactions without using traditional intermediaries.

The use of blockchain technology for trading, clearing, and settlement has steadily gained traction. In December 2017, the Australian Securities Exchange [announced](#) that it was replacing its clearing and settlement system, “Chess,” with a blockchain-based system developed by Digital Asset Holdings. The target go-live date is currently set between March and April 2021. Likewise, the Canadian Securities Exchange [announced](#) in February 2018 plans to apply for regulatory recognition of a new clearinghouse system that is based on blockchain that will enable securities to be traded, cleared, and settled in real-time.

Potential Advantages of Blockchain: Quicker transaction times, reduced third-party costs, reduced collateral obligations on participants, reduced risk of information inconsistency/need for reconciliation between parties.

Loan Origination and Securitization. Efforts are also underway to apply blockchain technology to loan origination and securitization. The current process involves multiple market participants with extensive manual inputs. Originators, sponsors/issuers, servicers, rating agencies, trustees, investors, and regulators evaluate and track data and create various models that result in significant duplication of work and gaps that could create commercial and legal risks. In addition, originators could open their portfolios for investors to meet their risk appetite or to combine claims from different originators according to their risk profiles. The Structured Finance Industry Group and Chamber of Digital Commerce have partnered together to advance the use of blockchain technology in the loan origination and securitization markets and commissioned Deloitte to issue a white paper to provide an overview. There are also various initiatives looking at the individual steps along the value chain to identify specific elements that are suitable use cases for blockchain and/or smart contract technology either at the origination level (including Know Your

Customer (“KYC”) requests) and/or at the note level to automate these processes.

Potential Advantages of Blockchain: Lower costs, enhanced transparency, reduced risk of errors and fraud. Permits originators to move away from single large transactions and move toward more frequent granular and automated transactions (i.e., smart contracts) in accordance with their funding needs. Can open up funding opportunities for new market entrants, particularly in countries where funding via capital markets has not yet reached full potential, for example in parts of Africa.

Know Your Customer. KYC requests are a significant cause of delay to consumer, retail, and commercial banking transactions. In addition to the time that KYC takes, current processes require duplication of effort between banks and other third-party institutions and have significant cost implications. If a customer can provide its KYC information to a blockchain in a form that a group of banks agrees is acceptable to them all (perhaps with a level of third-party verification), each bank could rely on the ledger as the basis for its KYC rather than having to conduct its own checks. The customer only has to supply or update the information only once and can have confidence that the information is disclosed only once for the purposes of checking and verification. However, this use case raises another issue that banks will need to consider carefully—the safety and security of information stored on a blockchain. Although the very nature of a distributed ledger makes it significantly harder to “hack,” secure storage of customer data, particularly consumer data, will be a key issue for regulators.

For example, on October 3, 2017, in Singapore, the Infocomm Media Development Authority of Singapore announced that it has collaborated with a number of major banks, including HSBC, Mitsubishi UFJ Financial Group, and OCBC Bank, to complete the ASEAN region’s first KYC blockchain proof-of-concept. Using a DLT, the KYC blockchain will allow information to be maintained and validated among participating banks.

Potential Advantages of Blockchain: Better customer experience, greater access to financial services for consumers and other users, lower costs, enhanced transparency and auditability for banks, better security, and reduction in fraud risk, enhanced compliance with KYC obligations.

Payments. One of the most high-profile, active examples of blockchain technology is the Bitcoin cryptocurrency system, which can be used to make or receive payments to third parties. While it is unlikely that any business-to-business payment blockchain will replicate the way that bitcoin works (e.g., it will not be acceptable for big businesses to allow users of a payment system to remain anonymous), the transfer of value always has been complicated and slow, and the process has not changed significantly since the early 1980s. This is particularly true for cross-border payments. Organizations such as SWIFT and R3 (a banking industry consortium) are developing payment systems using blockchain technologies that will allow bank-to-bank, business-to-bank, and business-to-business payments and promise quicker and cheaper transactions. Just as an example, a blockchain payment system could allow a bank to process payments continuously, 24 hours a day. However, a significant issue that those projects will need to address is that of scalability—no blockchain has yet been able to process billions of transactions a second in the way that current bank payment systems can.

One potential example that could help address these issues is “Money Tap,” which is a payment app created by the blockchain firm Ripple. The application allows transactions to be settled instantly. It was initially made available with three banks: SBI Net Sumishin Bank, Suruga Bank, and Resona Bank, but was then accessible to a broader consortium.

Potential Advantages of Blockchain: Quicker and cheaper transactions for customers, reduced costs and liquidity obligations on payment processors, greater transparency and traceability of payments, reduction in fraud.

Corporates

Trade Finance. One area of business that is likely to be transformed by blockchain technologies is trade finance—the historic process for which traces its roots back to 16th-century European merchants. Current processes normally require banks to issue letters of credit or other forms of finance against shipped goods (which can be hard for smaller businesses to obtain at reasonable cost), but that can also lead to long delays in payment for the seller or exporter.

The ability of a blockchain to track real-world assets in real time and release payments automatically (via smart contracts)

on delivery of goods would make it easier for companies to agree to export goods and have confidence in receiving payment, as well as giving the buyer confidence in delivery and reduce the risk of fraud where goods are stolen or substituted during the transport process.

In October 2016, [Wells Fargo and Commonwealth Bank of Australia used a blockchain](#) to process a shipment of cotton from the United States to China for the first time, including using a smart contract to execute the terms of the sale, transfer the ownership of the goods on receipt, and initiate payment for the goods to the seller. In 2018, interest in blockchain-based trade finance solutions continued to grow.

In July 2018, Hong Kong's de facto central bank announced that would go live with a blockchain-backed trade platform that will link 21 banks, including HSBC, an initiative that marks one of the first and largest government-led blockchain projects aimed at upgrading trade finance. Likewise, HSBC [announced](#) in May 2018 that it had executed the world's first commercially viable trade finance transaction using blockchain. Deutsche Bank and Rabobank have joined forces to launch a similar businesses.

Potential Advantages of Blockchain: Transparency and visibility of the transaction at every stage of the process, reduced costs, reduction in fraud and disputes over transactions, greater access to cost-effective trade finance for smaller businesses.

Supply-Chain Management. In a similar way, blockchain technology will allow companies to securely and transparently track the permanent history of products they produce from manufacture to sale, including any third-party components used.

A blockchain could be used to record the nature, quantity, and transfer of assets; track purchase orders, receipts, and shipment notifications; assign certifications or record properties of physical products, as well as link physical goods to serial numbers, bar codes, or RFID tags. It is even being used by some companies to monitor and record the conditions in which perishable goods are stored as they move through the transport process, giving the end consumer "farm to table" visibility on the food items they are purchasing.

Potential Advantages of Blockchain: Significant opportunities to reduce fraud, introduce manufacturing efficiencies, improve traceability of products, and improve the end-customer experience. An example is the successful start-up Everledger, which has uploaded unique identifying data on more than a million individual diamonds to a blockchain ledger system to reduce crime and insurance fraud and to help the jewelry industry comply with regulations barring "blood diamond" products.

Intellectual Property

Blockchain technology is already making it easier for people and companies to protect their intellectual property. Several start-up companies enable content owners to create a permanent record of their work in a public database based on blockchain technology. This technology provides a time-stamped proof of creation that many content owners lack because they do not immediately register copyright in their work. Existing applications of the technology will allow people to authenticate artistic works and monitor the transfer of ownership between sellers and buyers. Content owners can also use the technology to publish their works, manage licensing options and control their digital rights.

Potential Advantages of Blockchain: Enables content creators to prove ownership and control distribution of work, verify authenticity, and resolve problems of attribution

Insurance

A number of the use cases discussed above are relevant to the commercial insurance industry. Blockchain technologies also have the potential to change the way that personal insurance products are written and managed. Blockchain-based personal identity schemes could be used by insurance companies to validate claims and make payments to people without needing to undertake significant adjusting activity. Many commentators and insurance companies have focused on the life insurance industry in particular, where registration and confirmation of death can be a time-consuming and upsetting process for families when they are at their most vulnerable. Blockchain-based insurance systems allied with smart contracts could enable claims to be processed automatically on formal notification of death, with payments being made within days (rather than months) to the beneficiaries. These features can also be applied to casualty insurance, such as car insurance.

Potential Advantages of Blockchain: Reduced costs, better customer experience, reduced risk of fraud.

LEGAL ISSUES TO CONSIDER WHEN IMPLEMENTING BLOCKCHAIN TECHNOLOGY

The precise legal issues that arise on any implementation of blockchain technology will vary, depending on the sector, product, and use case. A manufacturer using blockchain to track third-party components incorporated into its products will have a particular focus on product liability issues, whereas a bank using blockchain to process customer payments will be highly focused on consumer regulation and data security. However, most blockchain implementations require consideration of issues in five key legal areas. We set these out below together with some of the critical considerations in each category.

Jurisdiction

- Governing law of transaction
- Place of performance of transaction
- Nature of asset being transferred

Liability

- Responsibility for blockchain performance
- Technology or design failure
- Enforceability of transaction

Applicable Law/Regulation

- Ensure blockchain enforces existing laws/regulations which may apply to asset being transferred or type of transaction
- Ensure participants are limited to those who can legally transact

Cybersecurity and Data Privacy

- Ensure compliance with applicable laws and regulations
- Manage data transfer issues across borders
- Consider issues of data privacy, reporting and risk of breach

Intellectual Property

- Patent acquisition and liability
- Open Source usage

JURISDICTIONAL OVERVIEW

In this section, we focus on some of the central legal issues relevant to the adoption of blockchain technologies in different countries around the world.

As can be seen from this *White Paper*, blockchain, by its nature, is capable of operating across jurisdictions and without necessarily incorporating the traditional building blocks of contracts, such as choice of jurisdiction and governing law.

The ability to attach and transfer the ownership and value of real-world assets using a blockchain is a further challenge to traditional legal concepts in some countries—for example, some European countries require certain transaction documents to be notarized before becoming effective—where changes in law may be necessary for the technologies to become fully effective.

There are also more fundamental legal questions that will need to be addressed by treaties, national legislation, and/or courts—including what is the correct categorization of an asset that exists only on a blockchain (such as a bitcoin), given that there is no obvious way of taking physical possession of that asset unless and until it is transferred into a fiat currency. It seems likely that a number of these issues initially will come up in the context of tax/revenue cases, such as the *Hedqvist* case before the Court of Justice of the European Union.

These questions are complex and beyond the scope of this introductory *White Paper*, but we set out below an overview of the approach to blockchain technologies in key countries that are focusing on developing legal infrastructure to support them.

UNITED STATES OF AMERICA

OVERVIEW

The highly fragmented regulatory system in the United States, which involves both federal and state legislation and regulation, administered by a broad array of specialized governmental agencies, has produced varying levels of engagement with blockchain technology and often disparate regulatory responses. As a result, the United States regulatory landscape has created substantial uncertainty for businesses seeking to employ novel applications of blockchain technology. The result is a poorly defined yet complex framework marked by stringent regulatory requirements lacking specificity as to their application to blockchain technology.

Initial engagement on both a state and federal level largely has focused on virtual currency, rather than broader applications of blockchain technology. As a result, the regulation by U.S. banking regulators of currency transmission is more advanced than other applications of blockchain technology—although, here too, U.S. decentralized regulation has resulted in a complicated state-by-state licensing process in addition to compliance with guidance from federal agencies, such as FinCEN (The Financial Crimes Enforcement Network).

Outside of currency transmission regulation, federal lawmakers and regulators have been slow to engage with issues arising from new blockchain technologies. At a legislative level, only tentative steps have been taken to engage blockchain technology—generally in the form of legislative panels and study groups. Key U.S. regulators, including the CFTC, SEC, and the Financial Industry Regulatory Authority (“FINRA”), recently have initiated dialogue with market participants and signaled a desire to encourage innovation. However, often anachronistic regulatory frameworks—adopted in a different technological era—substantially limit regulatory flexibility for blockchain innovators. At the same time, several U.S. states have undertaken various legislative initiatives with respect to targeted aspects or applications of blockchain technology. As a result, although there continues to be a strong U.S. fintech sector, the United States has struggled to compete effectively with jurisdictions offering greater legal and regulatory coherence, certainty, and flexibility.

In addition, any use of blockchain technology must navigate a wide-spanning assortment of additional legal requirements in areas such as data protection, consumer protection, anti-money laundering, and sanctions, as well as meeting general requirements for large companies and regulated entities to have adequate systems and processes to manage risk in their businesses.

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United States of America *continued*

LEGISLATION/ REGULATION

At the federal level, only tentative steps have been taken to engage directly in legislating blockchain technology, generally through requests for guidance and the formation of study groups (such as the Congressional Blockchain Caucus) dedicated to blockchain technology. To date, no specific legislative proposals principally addressing blockchain technology or its applications have been adopted.

In contrast, over the past several years, state regulators have gradually established regulatory positions, at least in some targeted areas, with respect to blockchain technology. State-by-state regulation initially targeted money transmission licensing requirements. For instance, New York's "BitLicense," which has been granted to six firms and covers a broad range of virtual currency activities, permits license holders to engage in:

- Virtual currency transmission;
- Storing, holding, or maintaining custody or control of virtual currency on behalf of others;
- Buying and selling virtual currency as a customer business;
- Performing exchange services as a customer business; and
- Controlling, administering, or issuing a virtual currency.

In addition, states such as New York are issuing limited purpose trust company charters to companies operating virtual currency transmission storing, holding, or maintaining custody or control of virtual currency on behalf of others buying and selling virtual currency as a customer business.

In addition, U.S. states have begun extending legislative proposals to other aspects of blockchain technology, particularly in the area of corporate governance. For example:

- Vermont permits the use of blockchain technology to validate the "identity, participation, and status in the formation, management, record keeping, and governance of any person." Also, digital records registered in blockchain are self-authenticating under the Vermont's evidentiary rules, if the records are accompanied by a sworn, written declaration. Vermont also created studies for expanding the use and promotion of blockchain technology, enabled the creation of blockchain-based limited liability companies, and created a study for the potential use of blockchain technology in government records.
- Delaware allows any of a corporation's or limited partnership's records, including its stock ledger, to be kept by means of "any information storage device, method, or one or more electronic networks or databases (including one or more distributed electronic networks or databases)," provided that the records can be converted into paper form in a reasonable period of time. Registration of beneficial interests in statutory trusts may be evidenced through blockchain technology. The Delaware Statutory Trust Act has been amended to provide that registration of a beneficial interest in a statutory trust may be evidenced electronically through blockchain technology.
- Arizona expressly permits signatures secured through blockchain technology to serve as valid electronic signatures and establishes smart contracts as legal, enforceable contracts. Arizona also prohibits regulating "the act of running a node on blockchain technology in a person's residence" by any city, town, or county.
- Wyoming provides an exemption for virtual currency used within Wyoming from money transmitter laws and regulations. Developers, sellers, and facilitators of the exchange of an open utility token are also exempt from state securities and money transmission laws. Virtual currency is also exempt from property taxation. Wyoming provides for the maintenance of corporate records of Wyoming entities via blockchain as long as electronic keys, network signatures, and digital receipts are used.
- California provides that, if a law requires a record to be in writing, or if a law requires a signature, an electronic record or signature satisfies the Uniform Electronic Transactions Act. California is also organizing a blockchain working group designed to assess the use of blockchain technology in California. California is also considering authorizing corporations to maintain stockholder records on or by means of blockchain technology.
- Tennessee recognizes the legal authority to use blockchain technology and smart contracts in conducting electronic transactions.

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United States of America *continued*

LEGISLATION/ REGULATION

Federal regulatory agencies have taken a variety of steps:

- The OCC—the U.S. regulator responsible for chartering and supervising national banks and federal savings associations—has announced a financial innovation initiative pursuant to which it will accept applications for special purpose national bank charters from fintech companies, which would preempt these companies from many state-level regulatory requirements (see Jones Day Commentary, “[Fintech Banks—Comptroller of the Currency Proposes New Special Purpose Charter](#)” and “[The OCC’s Responsible Innovation Framework and Fintech Bank Charters—Latest Developments](#)”). However, this initiative has been subject to continual legal challenges by state regulators.
- The CFTC, which has been among the federal agencies most supportive of fintech innovation, opened in May 2017 LabCFTC to promote fintech innovation and fair competition by making the CFTC more accessible to fintech innovators and serving as a platform to inform the CFTC’s understanding of new technologies. In July 2017, it granted the first swap execution facility registration to an entity offering clearing services and a trading facility for options based on digital currency. In May 2018, it released new guidance for clearinghouses and exchanges planning to list cryptocurrency-related derivatives products.
- FINRA, which regulates U.S. brokers and dealers, published a discussion paper in January 2017 opening a dialogue with market participants and seeking comment on the implementation and regulation of applications employing blockchain technology. In June 2017, FINRA announced that it has established an Innovation Outreach Initiative to foster an ongoing dialogue with the securities industry that will help FINRA better understand financial technology innovations and their impact on the industry. In July 2018, FINRA issued a regulatory notice encouraging firms to notify FINRA if they engage in activities related to blockchain and digital assets, and it issued a special notice requesting comment on financial technology innovation in the broker-dealer industry.
- The SEC—the U.S. securities regulator—issued in July 2017 an Investigative Report cautioning market participants in initial coin offerings (“ICOs”) to carefully evaluate whether the offered digital assets constitute securities that are subject to the U.S. federal securities laws and encouraging consultation with the SEC in connection with the legal analysis of such offerings (see Jones Day Commentary, “[SEC’s Investigative Report Raises Difficult Questions for ICO Issuers](#)”).
- The Federal Trade Commission, the U.S. antitrust and consumer protection regulator, announced the creation of its FTC Blockchain Working Group on March 16, 2018. The working group is designed to build on the FTC’s expertise in blockchain technology and will facilitate coordination of enforcement actions. To that end, use of blockchain technology raises potential issues under Sherman Act § 1 (no collusion), Sherman Act § 2 (no monopolization), Federal Trade Commission Act § 5 (no unfair competition), and Clayton Act § 7 (no anticompetitive mergers) (see Jones Day Commentary, “[Blockchains and Antitrust: New Technology, Same Old Risks?](#)”).
- In July 2017, the Uniform Law Commission approved a Uniform Regulation of Virtual Currency Business Act. The regulation seeks to harmonize state laws by setting out which virtual currency activities should be considered as money transmission and require licensing, and includes provisions around reciprocity, consumer protection, cybersecurity, anti-money laundering, and licensee supervision. It remains to be seen which states will adopt the model law and how much harmonization at the state level will occur as a result.

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United States of America *continued*

CASE LAW

SEC v. REcoin Group Foundation, LLC et. al.: On September 29, 2017, the SEC charged the promoters of the REcoin and Diamond Reserve Club ICOs with defrauding investors, marking the first time the SEC has brought an enforcement action related to ICOs. In a civil suit filed in the U.S. District Court for the Eastern District of New York, the SEC alleged that the defendants illegally offered unregistered securities and made fraudulent misstatements that were designed to deceive investors in connection with the ICOs. In a parallel criminal fraud case filed in the Eastern District of New York, the defendants challenged the SEC's authority to regulate cryptocurrencies and ICOs. On September 11, 2018, the court ruled as part of a motion to dismiss that a reasonable jury could find that the cryptocurrencies in question were "securities" for federal securities law purposes.

CFTC v. CabbageTech, Corp. et. al.: On March 6, 2018, the Eastern District of New York entered a preliminary injunction against CabbageTech, Corp. d/b/a Coin Drop Markets, stating that cryptocurrencies can be regulated by the CFTC as commodities. The court's decision stems from the CFTC's January 18, 2018, complaint charging the defendants with fraud and misappropriation in connection with purchases and trading of the virtual currencies Bitcoin and Litecoin. On August 24, 2018, the court entered final judgment ordering Coin Drop Markets to pay more than \$1.1 million in civil monetary penalties and restitution.

Alibaba Group Holdings Ltd. v. Alibabacoin Foundation: On October 22, 2018, the U.S. District Court for the Southern District of New York issued a preliminary injunction in a case involving a trademark dispute between Alibaba Group Holdings Ltd., the multinational web-services conglomerate, and cryptocurrency issuers that had allegedly used Alibaba trademarks to promote their coin offering. At issue was whether Alibaba sufficiently established personal jurisdiction over the defendants, which were Dubai and Belarus companies. Part of that consideration involved a discussion of the applicability of New York's long-arm statute, which authorizes the state's courts to "exercise personal jurisdiction over any non-domiciliary" that "transacts any business within the state." The defendants contended that no transactions occurred in the United States because the ledger entries were made in Belarus and the defendants are located abroad. The court found this argument unpersuasive after Alibaba produced a list of email addresses involved in the coin transactions, which revealed that at least one purchaser was a New York resident. Accordingly, the court deemed that the defendants' activities constituted purposeful transaction of business within New York and New York's long-arm statute applied.

KEY LEGAL ISSUES

The key U.S. legal considerations will be the interaction and potential harmonization of disparate federal and statewide legal and regulatory frameworks. In addition, U.S. regulators have reiterated the full applicability of current regulations to applications of blockchain technologies, notwithstanding the fact that these regulations were enacted for a previous technological era and to address entirely different operational paradigms.

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United States of America *continued*

USEFUL PUBLICATIONS

- SEC—"Report of Investigation Pursuant to Section 21(a) of the Securities Exchange Act of 1934: The DAO":
 - "SEC Issues Investigative Report Concluding DAO Tokens, a Digital Asset, Were Securities"
 - "Investor Bulletin: Initial Coin Offerings"
- OCC—"Exploring Special Purpose National Bank Charters for Fintech" and related releases:
 - "Comptroller's Licensing Manual Draft Supplement: Considering Charter Applications From Financial Technology Companies"
 - "Policy Statement on Financial Technology Companies' Eligibility to Apply for National Bank Charters"
- FINRA—"Distributed Ledger Technology: Implications of Blockchain for the Securities Industry"
 - "What is Blockchain, and Why Should I Care?"
 - "Regulatory Notice 18-20: Digital Assets"
 - "Special Notice: Financial Technology Innovation"
- CFTC—"Order of Registration: In the Matter of the Application of LedgerX LLC for Registration as a Swap Execution Facility"
 - "CFTC Staff Advisory No. 18-14 Advisory with respect to Virtual Currency Derivative Product Listings"

UNITED KINGDOM

OVERVIEW

The United Kingdom (and English law) is generally recognized as being a transparent, predictable, and business-friendly jurisdiction for blockchain technologies, in particular giving effect to commercial parties' freedom to contract on terms that they consider appropriate.

The common law approach to formation of contracts also gives a good level of flexibility to parties to enter into binding contracts using new technologies, without the need for further legislation or regulation.

Both the UK government and the Financial Conduct Authority ("FCA") have been early adopters of digital strategies and are focused on encouraging innovation, including in relation to blockchain technologies. As a result, there is a thriving fintech sector that has grown up in the United Kingdom in recent years.

At the same time, the United Kingdom is a highly regulated market—particularly for financial services—and any use of blockchain technologies will have to navigate the United Kingdom's overarching legal requirements in areas such as data protection and consumer law as well as meeting general requirements for large companies and regulated entities to have adequate systems and processes to manage risk in their businesses.

LEGISLATION/ REGULATION

There is no specific legislation or regulation that has been passed in the United Kingdom for blockchain technologies, and none is expected imminently—largely due to the existing flexible, common law nature of English law that already can accommodate contracts conducted on the blockchain.

The United Kingdom's financial regulator, the FCA, has run several initiatives involving blockchain technology, notably the introduction in May 2015 of a "regulatory sandbox" open to both regulated and unregulated firms to trial new technologies for financial services in a customized regulatory environment. As of July 2018, the FCA announced that it was adding 29 organizations to its fourth cohort of firms accepted into the UK regulatory sandbox. Over 40 percent of companies accepted to cohort four are using DLT. Of these, six are using DLT to automate the issuance of debt or equity. Two are using DLT to support the provision of insurance.

The FCA published a discussion paper in April 2017 seeking views on the future development of blockchain technologies in regulated financial markets, noting that the FCA generally takes a "technology neutral" approach to regulating financial services and are interested in considering whether there is anything distinctive about blockchains that would require a different approach. In December 2017, the FCA provided an overview on the feedback received in response to the discussion paper, with such feedback suggesting that the FCA's current rules are flexible enough to accommodate applications of various technologies, including the use of blockchain by regulated firms.

The FCA also published a consumer warning regarding the risks of ICOs under which the FCA stated that "ICOs are very high-risk, speculative investments" and that evaluations regarding FCA regulation of ICOs are determined on a case-by-case basis.

On September 13, 2017, it was announced that the FCA, in collaboration with consortium R3, Royal Bank of Scotland, and a third unnamed bank, was developing a blockchain technology-based application for the mortgage industry to improve the supervision.

On August 7, 2018, the FCA announced, in collaboration with 11 other financial regulators, the creation of the Global Financial Innovation Network, which seeks to provide a more efficient way for innovative firms to interact with regulators, helping them navigate between countries as they look to scale new ideas. It will also create a new framework for cooperation between financial services regulators on innovation-related topics, sharing different experiences and approaches.

The UK government has published several papers on the use of blockchain technologies to supply public and government services and has trialed disbursement of student loans and welfare payments using the new technology. It is currently in the [second phase](#) of a major project to assess how blockchain technology and smart contract could revolutionize land registration and land transfers in the United Kingdom.

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United Kingdom *continued*

CASE LAW	No significant reported cases on blockchain technology. Various UK tax cases have acknowledged the findings in the <i>Hedqvist</i> case that exchange of a unit of virtual currency (such as a bitcoin) to a fiat currency is exempt from VAT as analogous to an FX transaction.
KEY LEGAL ISSUES	<p>The general position under English law is that it should be possible to enter into binding agreements and execute those agreements via a blockchain as long as the usual requirements for a valid contract under English law are met—offer, acceptance, intention to create legal relations, certainty of terms, and passing of consideration.</p> <p>English law and English courts also have a long history of accepting electronic and digital evidence as proof of ownership of tangible assets, so there are good arguments that physical assets that are tokenized and traded via a blockchain system can be upheld and enforced using the existing legal framework and historic case precedent.</p> <p>In relation to the key issue of whether an asset that exists only as a block of data in a blockchain would be recognized in English law as property, there are conflicting academic views and authorities (none of them in the context of blockchain assets). There is clear English law authority that information stored on a database is not property that is capable of possession and therefore can be subject to security or attachment. However, there also have been cases where assets that exist only electronically, such as carbon credits, have been judged to be “property” at common law, consistent with a long history of English case law that recognizes interests in intangible assets (the “choses in action”).</p> <p>While ultimately the English courts will have to address this specific issue, it seems more likely that the latter view will ultimately prevail, supporting the creation of transferrable assets via blockchain technology under English law.</p> <p>If so, English law has a wide range of common law and equitable remedies that can be used to assert title and recover assets in a disputed situation, including proprietary restitutionary claims and claims for unjust enrichment.</p> <p>To the extent that blockchain systems are used to deal in or with managed regulated products, particularly financial products, the United Kingdom’s principles-based regulatory systems are expected to continue to apply to such products, consistent with statements made by the FCA in the context of ICOs. The mere fact that a transaction in a regulated product takes place via a blockchain will not relieve parties from complying with their existing regulatory obligations.</p>
USEFUL PUBLICATIONS	<p>UK Government—“Distributed Ledger technology: beyond blockchain”</p> <p>“UK Digital Strategy 2017”</p> <p>FCA—“Discussion paper on Distributed Ledger Technology”</p> <p>“Feedback Statement on Discussion Paper 17/03”</p> <p>“Consumer Warning about the Risks of Initial Coin Offerings”</p>

FRANCE

OVERVIEW

The focus within France on blockchain technologies has, so far, been within the financial sector. In particular, the French financial supervisory authorities have historically been very proactive regarding any evolution in the financial industry that would require adjustments in rules and regulations. Their approach is normally through regular consultation papers prior to the issue of any substantial new piece of legislation or guidelines and recommendations to clarify how practically to comply with certain rules.

France has a long history of early implementation of technology within the financial sector, notably in having dematerialized all the holding of securities since 1984 and having computerized all this part of the back-office business, followed with electronic trading and settlement in the late 1980s.

This culture has spread more recently into the fintech world, with specific legislation tailored to crowd funding and new payment solutions. However, the *Banque de France* has shared its concerns with respect to cryptocurrency (such as bitcoin), the anonymity surrounding its use, and the risk of value fluctuating in a very unpredictable way.

LEGISLATION/ REGULATION

France has adopted two pieces of legislation that explicitly refer to blockchain technology.

- An Ordinance dated April 28, 2016, set out the possibility for certain classes of commercial paper to be held and transferred via a blockchain, the characteristics of which will be detailed in an implementing decree (to be issued before the end of the year); see art. L. 233-12 of the Monetary and financial code.
- Law n°2016-1691 of December 9, 2016 (art. 120) authorized the French government to determine, by an ordinance, the rules that could allow for the holding and transfer of nonlisted securities via a blockchain system. On that basis, the French Treasury *launched a consultation process* at the end of March 2017 to identify the laws and regulations that should be taken to enable such new digital securities to be held and transferred.

A bill (Loi PACTE) is being examined before the Parliament and is expected to be passed in Q1 2019 at the latest. The bill proposes to introduce two regulatory regimes governing activities relating to digital assets:

- The first aims to provide an optional approval for any initial coin offering in France granted by the French market authority to the extent that such offering is accompanied with documentation providing investors with certain pieces of information relating to digital assets.
- The second aims to provide a regulatory framework for entities proposing to offer services relating to digital assets (e.g., safekeeping, trading, advising, placing). Such entities may apply for a specific license, provided they comply with organizational and good-conduct rules.

CASE LAW

There is no particular case law that has involved any legal issue resulting from the use or implementation of blockchain technology.

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KEY LEGAL ISSUES

Legal issues arising from the use of blockchain technologies depend on its use and purpose, and whether it is confined to a contractual purpose (such as smart contracts) or if it interacts with regulatory issues.

Smart contracts per se should not raise substantial legal issues since it is left to the parties to a contract to have the performance of their obligation be automatic (with no individual interference), as soon as the basics of creation and perfection of the contract are complied with. In respect of the use of distributed ledger technology (“DLT”) in banking or financial business, issues may vary depending on whether its purpose is to implement a new way of storage of information (therefore with no particular regulatory impact), or whether the information contained in the DLT has a more substantial value (i.e., representing rights itself). France is used to handling dematerialized assets, and therefore the conceptual gap with DLT applied to securities, transfer of assets, etc., will be managed. The challenges are rather on the regulatory side, and the extent to which confidence may be built with the regulators on this rather complex technology based on trustless principles.

It should be noted that projects implementing blockchain technologies may raise significant concerns with respect to the French and, more generally, EU data protection framework, if the records processed by the blockchain involve personal data (i.e., relate to an individual who can be identified directly or indirectly). Potential data protection risks involved in blockchain projects should be carefully assessed and mitigated.

USEFUL PUBLICATIONS

Treasury consultation of March 24, 2017, [about the use of blockchain technology for nonlisted securities](#)

Presentation from the AMF in May 2017 on [Blockchain and Regulation](#)

Publication from the AMF in February 2018 of the [results of the consultation on ICOs and potential regulation](#)

Publication from the French data protection authority (“CNIL”) including their [preliminary analysis on the compatibility of blockchain technologies with the current data protection framework](#)

GERMANY

OVERVIEW

Germany is very supportive of DLT and blockchain-based technology. In early 2017, the German government established a FinTech Advisory Committee (*FinTechRat*) to promote fintech technology. The advisory committee consists of 20 members from banks and insurance companies, professors, and government representatives.

In Germany there is no specific DLT or blockchain-related legal framework. German law is generally agnostic as to the use of technology. Accordingly, there are no express restrictions on the use of DLT or blockchain. General principles of German law, such as contract law, apply.

The German Financial Supervisory Authority (*Bundesanstalt für Finanzdienstleistungsaufsicht* or “BaFin”) has set up a special task force cooperating with the industry to discuss and develop DLT-based technologies, in particular in the finance sector. For example, the German central bank, *Deutsche Bundesbank*, in cooperation with *Deutsche Börse*, [developed a functional prototype for the blockchain-based settlement of securities](#).

LEGISLATION/REGULATION

Germany does not have any special DLT or blockchain legislation. German law is generally agnostic as to the technology. Accordingly, there are no express restrictions on the use of DLT. Since its coming into force in 1900, the German Civil Code has embraced the technological revolution over the past 100-plus years without the need for substantial change (save for the addition of European law-driven consumer protection provisions), and therefore it is already proven to be flexible enough to provide a legal framework for blockchain-based products.

From a regulatory perspective, there are no special rules relating to DLT or blockchain. BaFin takes the view that at the moment, DLT and blockchain technology does not require special treatment but are to be considered within the existing regulatory framework.

CASE LAW

In 2012, the German Federal Supreme Court held that, with regard to an air flight booking system, information entered into an electronic system needs to comply with general principles of contract. In that case, the entry of the phrase “unnamed” instead of the name of the flight passenger was considered not to be in line with certainty of contract and did not constitute a valid identification of a party to the flight contract, even though the system issued a corresponding flight ticket.

On September 25, 2018, the Higher Regional Court of Berlin ruled that bitcoin does not qualify as a “financial instrument” for purposes of the German Banking Act. The defendant in the case allegedly ran an unlicensed bitcoin trading platform. On appeal, the Higher Regional Court of Berlin ruled the defendant’s activity was not regulated activity under the German Banking Act because bitcoin does not represent “units of account,” given that it lacks a stable value and is not an accepted means of payment. The holding runs contrary to the opinion of BaFin, which is described in more detail below. Following the case, BaFin stated that it considers the holding limited to the facts of the case and will not change its stance in light of the holding.

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KEY LEGAL ISSUES

The key legal issues to consider depend on the function and role that DLT and blockchain play in a transaction. Even though DLT-based systems may operate as a “virtual reality,” they remain connected to the real world. These real-world connections and the specific function or role that DLT plays for a certain transaction will govern the application of German law concepts like offer and acceptance, mistake, fraud, recession, damages for breach of contract, and the principle of good faith and *bonos mores* to blockchain-based transactions.

It should therefore be possible to enter into contracts based on DLT or blockchain-based technology as long as offer and acceptance can be established. As with most other technologies the parties may wish to provide for greater legal certainty by agreeing on certain terms of use for a blockchain-based system. These terms of use could provide certainty as to the key legal issues in connection with blockchain, i.e., the law applicable to the system that (typically) operates across borders, the identification of the relevant parties to a transaction, liability between the parties, consequences of a mistake and means of rectification in particular in relation to smart contracts. Blockchain may also be used as a means for executing a traditional contract, e.g., whereby the parties agree that certain parts of the contract are executed on a blockchain.

There are also some German law particularities, most notably with regard to the creation and transfer of assets, which should be borne in mind when thinking of creating or transferring assets on blockchain. While it may be relatively simple to transfer a claim on blockchain, this may be more difficult with regard to other types of assets. For example, under German law, the creation of securities requires a written signature of the issuer of the issued securities. It may therefore be difficult to create a blockchain-based security without any signed document, but it should be possible to arrange for a blockchain-based transfer of these securities after they have been validly created. Similarly, the transfer of certain assets, such as shares or real estate, is subject to form requirements, e.g., a notarization or a registration in a register (such as the land registry), which cannot be mirrored on the blockchain.

From a regulatory point of view, it should be noted that certain activities relating to financial instruments constitute regulated activities. The definition of “financial instruments” is very broad and includes not only, for example, securities and derivatives but also “units of account” that operate similar to a currency but are not an official currency. The BaFin takes the view that bitcoins qualify as “units of account” (for exchange into money) and therefore as a financial instrument for regulatory purposes. As a consequence, while the use and the mining of bitcoins does not constitute a regulated activity, certain other activities, such as trading or market making in bitcoins may fall within the scope of a regulated activity. Therefore, when operating a DLT or blockchain-based system, the regulatory implications should be borne in mind. In addition to financial instruments, DLT or blockchain-based systems may also fall within the category of e-money or the provision of payment services, which may result in license requirements depending on the type of service provided.

USEFUL PUBLICATIONS

[Deutsche Bundesbank and Deutsche Börse developed a functional prototype for the blockchain-based settlement of securities](#)

BaFin—[“Bitcoins: Supervisory assessment and risks to users”](#) (English version)

BaFin—[“Blockchain-technology”](#) (German version)

BaFin—[“Distributed Ledger: The technology behind virtual currencies using blockchain as an example”](#) (German version)

ITALY

OVERVIEW

In Italy, investments in blockchain technology by traditional operators are still limited; however, banks and financial intermediaries are expressing a strong interest in such technology. A recent survey carried out by the Bank of Italy has revealed that many of the banks classified as significant by the Supervisory Authority are launching fintech projects. The Italian Bank Association (“*Associazione Bancaria Italiana*” or “ABI”), along with a pilot group of Italian banks, has started an operative test [*sperimentazione operativa*] for implementing blockchain technology systems, which has successfully passed the initial phase of testing their blockchain-powered interbank system.

The Bank of Italy has taken on a proactive role in international and EU committees and bodies in order to harmonize a common framework of rules and supervisory practices. These will support the development of fintech and enable the establishment and evolution of a fintech ecosystem.

To that end, the Bank of Italy launched a fintech hub on its website, which represents “an attempt to adopt a business-friendly approach towards those who are interested in establishing a start-up, opening a new line of activity, etc.” Through this hub, the Bank of Italy can gather information on any new matter that might be useful for providing rules aimed at reducing regulatory uncertainty, which is one of the main deterrents for new businesses.

Furthermore, a new task force on financial innovation has been created within the General Directorate for Banking and Financial Supervision for the purposes of: (i) better understanding trends and initiatives from the supervisor’s perspective; (ii) promptly detecting market changes in order to analyze their effects and risks; and (iii) promoting the harmonization of supervisory practices, providing, whenever possible, suitable rules.

Italy has recently joined the Blockchain Partnership.

LEGISLATION/ REGULATION

Italy does not have any DLT or blockchain-specific legislation or regulatory provisions concerning DLT.

Nevertheless, in July 2017, Legislative Decree No. 231/2007 (providing for anti-money laundering rules) was amended by Legislative Decree No. 90/2017, which implemented the IV AML directive. On that occasion, the Italian legislature broadened the scope of Italian AML legislation by, inter alia, providing that entities exchanging virtual currencies must comply with the Italian AML requirements. Notwithstanding the foregoing, this provision still needs to be implemented by executive regulations.

CASE LAW

There is no particular case law that has involved any legal issue resulting from the use or implementation of blockchain technology. However, some of the main resolutions issued with regard to virtual currency include:

- Judgment of *Tribunale di Verona* of January 24, 2017;
- Antitrust Authority (*Autorità Garante della Concorrenza e del Mercato*) resolution on tokens;
- *Commissione Nazionale per le Società e la Borsa* (“Consob”) resolutions on offering of virtual currency via websites;
- *Risoluzione* no. 72/E of 2016 issued by the Italian Tax Authority (*Agenzia delle Entrate*); and
- Ruling submitted to the Italian Tax Authority (*Agenzia delle Entrate*) on January 22, 2018.

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Italy *continued*

KEY

LEGAL ISSUES

Legal issues related to blockchain or DLT mainly arise from how they are used. In particular, issues may arise from the use of blockchain or DLT systems for contractual purposes (e.g., smart contracts) or from potential interactions between blockchain or DLT and regulatory requirements.

Moreover, there are some Italian laws, like those dealing with the transfer of assets, that should be taken into consideration when thinking of creating or transferring assets via smart contracts. For example, under Italian law, real estate assets may be transferred only if specific formalities are fulfilled (i.e., notarization and registration in registers such as the “*conservatoria dei registri immobiliari*”). Such formalities cannot be mirrored on the blockchain.

Some issues may arise from a regulatory prospective with regard to virtual currencies. Virtual currencies, per se, are not deemed “financial instruments.” Therefore, the mining and use of virtual currencies, in principle, do not fall within the scope of any regulated activity. Nevertheless, specific and more complex financial activities, such as margin trading involving virtual currency, are deemed regulated activities reserved only to authorized intermediaries.

On January 30, 2015, the Bank of Italy issued a report providing for general principles regarding the use of “virtual currencies.” The Bank of Italy has advised, inter alia, that certain uses of virtual currencies might be in breach of Italian regulations involving investment activities reserved to authorized entities. Such breaches are punishable in accordance with Art. 166 of Legislative Decree No. 58/98. Moreover, the Bank of Italy issued a new alert on March 2018.

Consob has qualified “particular” offerings of virtual currency through websites as public offerings of financial products (“*offerta al pubblico di prodotti finanziari*”) according to article 1, paragraph 1, letter (t) of Legislative Decree No. 58/1998. Pursuant to Article 94 of Legislative Decree No. 58/98, financial products may be offered to the public only if a prospectus is published in advance, unless the offer meets certain exemption requirements.

USEFUL

PUBLICATIONS

ABI web site for press releases

Consob website (English version)

Bank of Italy web site “Canale fintech” and the page reserved for fintech updates.

SPAIN

OVERVIEW

Spain is committed to encouraging innovation in the field of DLT and blockchain technology. Companies from different sectors are increasingly attracted by the substantial agility and transparency advantages this technology can offer. Most of the major Spanish companies have formed the consortium Alastria, which is the first semi-public blockchain infrastructure in Spain.

The financial sector is particularly focused on the development of this technology. Banks are experimenting with pilot transactions, including payment transfers, lending, trade finance and capital markets. In this regard, the so-called “Fast Track Listing” project has been developed by the National Securities Market Commission (“CNMV”), the Spanish Stock Exchanges and Markets (*Bolsas y Mercados Españoles*), and several financial institutions.

The growing interest in this technology stands in contrast to the absence of DLT or blockchain-specific regulation. However, existing rules and the general principles of Spanish law, such as civil and commercial laws, capital markets legislation, consumers’ protection, prevention of money laundering, etc., may be applicable, depending on how DLT or blockchain technology is being leveraged.

The Bank of Spain and the CNMV released a joint statement regarding cryptocurrencies and initial coin offerings, which warns parties of the risks involved (e.g., price volatility and significant risk of loss of invested capital) and encourages issuers to comply with capital markets legislation.

CASE LAW

There is no particular case law that has implicated any legal issue resulting from the use or implementation of blockchain technology.

KEY LEGAL ISSUES

The main advantages of this technology are focused on improving the traditional system of purchasing and transferring securities and rights. However, the implementation of the technology may be challenged by the existing legal system and the uncertainties generated by new technology.

It should therefore be possible to enter into contracts based on DLT or blockchain-based technology as long as the existing legal requirements are met (e.g., consent, offer and acceptance, object and cause).

As with most other technologies, the parties may wish to provide for greater legal certainty by agreeing on certain terms for a blockchain-based system and smart contracts. These terms could provide certainty as to key legal issues, such as: the applicable law in cross-border transactions, the identification of the relevant parties to a transaction, the free and valid consent rendered by the parties, the nature of obligations subject of this type of contracts, the liability between the parties, the consequences of a mistake in the provisions of the contract or the consequences of any ineffectiveness that invalidates the contract, etc.

Today, there are a large number of operative or non-deterministic provisions that, either by their very nature or by the formalities, cannot be self-executed with this technology.

From a regulatory point of view, it should be noted that certain activities relating to financial instruments constitute regulated activities. The definition of “financial instruments” is very broad, and although cryptocurrencies and tokenized assets are not expressly included in such definition, these digital assets may contain features very similar to financial instruments, depending on how their embedded rights are structured/described. Therefore, the CNMV may consider them as a financial instrument for regulatory purposes in order to protect investors.

In addition to financial instruments, cryptocurrencies may also fall within the category of e-money or the provision of payment services, which may result in license requirements depending on the type of service provided.

USEFUL PUBLICATIONS

Act 5/2015, of April 27, 2015, on promotion of corporate funding

Joint press statement by CNMV and Banco de España on “cryptocurrencies” and “initial coin offerings,” dated February 8, 2018.

CNMV considerations on cryptocurrencies and ICOs addressed to market professionals, dated February 8, 2018.

THE NETHERLANDS

OVERVIEW

The discussion on the use of blockchain technology is very active in the Netherlands. Interest in and awareness of DLT, which has the potential to become the most important means of exchanging data in a secure and efficient manner, is high both in public and private sectors. Several organizations have been set up to coordinate efforts in this field, most notably the Dutch Blockchain Coalition. Alliances like these are a great example of collaboration between industry, government, and knowledge institutions in the Netherlands (and abroad).

In the Netherlands, blockchain is no longer just a thing of the future: the technology is used to set up innovative new applications and to improve existing processes. Dutch financial institutions, as well as the land registry and the Dutch civil law notaries, are experimenting with blockchain-based solutions. In addition, there is a thriving start-up ecosystem stimulated by the presence of top tier universities.

While on a national level no blockchain-specific legislation has been adopted, the existing legal framework allows for the use of blockchain technology, and the Dutch courts have repeatedly shown that they are willing to adapt and move with the times.

LEGISLATION/ REGULATION

The Netherlands has not adopted any legislation that specifically refers to blockchain technology. Several workgroups have been established to review the need for regulation. Even so, in most cases the existing legal framework allows for the use of blockchain technology or can be applied to blockchain use cases. For instance, Dutch law allows for contracts to be concluded electronically if certain conditions are fulfilled. A smart contract may therefore under certain circumstances qualify as a contract under Dutch law. Conducting a thorough review of each specific application and the potentially applicable rules and regulations is essential.

The Dutch Authority for the Financial Markets (“AFM”) and the Dutch Central Bank (“DCB”) have issued public statements confirming that cryptocurrencies currently are not supervised, although the AFM noted that depending on the character of the token, ICOs may fall under the Financial Supervision Act (i.e., should be treated as securities).

As a European Union Member State, the Netherlands is subject to EU law. Rules and regulations such as the fifth Anti-Money Laundering Directive—which will apply to cryptocurrency platforms and wallet providers—and the General Data Protection Regulation (“GDPR”) may therefore be relevant.

CASE LAW

There are several cases in which the Dutch courts dealt with blockchain technology. These cases all revolve around the cryptocurrency bitcoin. In adjudicating these cases, the Dutch courts have repeatedly shown that they are willing to adapt and move with the times. The courts have, among others, determined that:

- Bitcoin does not qualify as “money” in the legal sense;
- Failure to comply with an obligation to “pay” bitcoin can be grounds to open a bankruptcy proceeding;
- A Dutch bank was allowed to terminate its banking contract with a company that buys and sells bitcoin for clients, as the company refused to comply with the bank’s requests regarding the identity of the clients and providing assurances that the company or its clients were not engaged in money laundering.

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The Netherlands *continued*

KEY

Key legal issues depend on the area of use:

LEGAL ISSUES

- **Blockchain technology in general:** Key matters include: (i) the effects of dissolution and rescission of contracts, and of bankruptcy, which have retroactive effect or require obligations that have already been performed to be unwound; and (ii) how to apply GDPR to personal data stored in the blockchain.
- **Smart contracts:** Key matters under discussion include whether the smart contracts represent legal acts and qualify as legally binding contracts, and how to deal with the immutability aspects of the smart contract.
- **ICOs:** Whether the tokens qualify as securities (and hence whether an ICO may qualify as offering securities to the public, triggering prospectus requirements).
- **Asset ownership registrations on blockchain:** Liability, insolvency risks, property law (can a transfer of ownership on a blockchain qualify as a legal transfer?).
- **Cryptocurrencies:** The DCB has concluded that (most) cryptocurrencies cannot be considered “money” (legal tender); access to cryptocurrency wallets by, for example, a trustee in bankruptcy.

USEFUL

PUBLICATIONS

- [The Dutch Blockchain Coalition's report on smart contracts](#)
 - The AFM and DCB have established an [Innovation Hub](#) to support and provide informal advice to market participants
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PEOPLE'S REPUBLIC OF CHINA

OVERVIEW

Chinese investors and consumers have shown intense interest in all forms of electronic payment systems. It is estimated that in 2016, Chinese consumers made 50 times more mobile payments than did U.S. consumers, for a total volume of US\$5.5 trillion. As for blockchain transactions, China hosts the largest bitcoin exchange in the world (BTC China), and China is the third-largest bitcoin market.

Chinese authorities have taken a cautious approach toward blockchain transactions. Bank officials do not recognize blockchain payment methods as currencies, but they do recognize their utility as personal assets. Bank officials have indicated the likelihood of regulatory restrictions on blockchain transactions while also researching and discussing a state-banked blockchain currency.

LEGISLATION/ REGULATION

Chinese authorities were initially skeptical of blockchain-based payment methods. In December 2013, the People's Bank of China ("PBOC," China's central bank, banking regulatory authority, and monetary policy institution) passed a series of regulations preventing Chinese banks from accepting and using bitcoin as a currency. The PBOC's directive indicated that these restrictions were needed to "protect the status of the renminbi as the statutory currency, prevent risks of money laundering, and protect financial stability." The PBOC further indicated that bitcoin should not "be circulated or used in the marketplace as a currency."

Since that time, Chinese bank officials have shown some ambivalence. On one hand, they have been supportive of the use and exchange of blockchain payment units by and between private individuals (while still not allowing these methods to function as currencies). In June 2017, for example, a PBOC official said in an interview that "Bitcoin does not have the fundamental attributes needed to be a currency as it is a string of code generated by complex algorithms[,] but I do not deny that virtual currencies have technical value and are a type of asset."

On the other hand, bank officials have expressed strong concerns about unrestricted blockchain trading. In February 2017, PBOC indicated that it would shut bitcoin exchanges that did not comply with money laundering, foreign exchange management, and payment and settlement rules, causing these exchanges to self-impose a moratorium on bitcoin withdrawals.

KEY LEGAL ISSUES

In September 2017, the PBOC announced a complete ban on ICOs, declaring them illegal and requiring all ICOs to cease immediately. A joint statement from the Chinese authorities and the PBOC indicted that individuals and organizations involved in ICOs must refund investors for any amounts raised to date.

The move is aimed at protecting investors and "dealing with the risks properly," according to the PBOC's statement.

At the same time, all virtual currency trading platforms based in Beijing and Shanghai were required to cease operations.

The PBOC has, however, previously announced plans to release its own blockchain-based currency. PBOC released a research paper in 2017 in which it predicted a digital currency that would allow consumers to carry out direct and paperless transfers to merchants as well as other individuals, so further developments remain possible.

HONG KONG (SAR)

OVERVIEW

The use of blockchain and DLT in Hong Kong may be described as being in its infancy. The Hong Kong government has recognized the potential value of blockchain and has encouraged relevant organizations to explore its use.

LEGISLATION/ REGULATION

There is no specific legislation relating to DLT, and none is expected in the near future.

In November 2016, the Hong Kong Applied Science and Technology Research Institute (“ASTRI”) published a white paper on DLT and three areas where proof-of-concept for DLT applications should be carried out: mortgage loans, trade finance, and digital identity management. A second white paper will be published in the second half of 2017, which will cover the regulatory implications of DLT and in the banking and payment industry. Depending on the contents of this second white paper, it may form a springboard from which more concrete initiatives will be adopted by the Hong Kong government.

Separately, the Financial Services Development Council (established by the Hong Kong government in 2013 in response to the financial services industry’s call for a high-level government advisory body to support the sustained development of the industry) also published a white paper in May 2017 that examined how Hong Kong can develop its blockchain capabilities to serve the region.

The Hong Kong Monetary Authority (“HKMA”) announced the establishment of a regulatory sandbox on September 6, 2017, to facilitate the pilot trials of mobile payment services and blockchain business initiatives of authorized institutions before they are launched on a fuller scale.

Additionally, on July 17, 2018, the HKMA announced that it would jointly launch a trade finance platform in September using Blockchain technology. The effort will involve 21 banks, including HSBC Holdings plc and Standard Chartered plc.

On September 29, 2017, the Securities and Futures Commission (“SFC”) established the “Fintech Contact Point” to enhance communication with businesses involved in the development and application of financial technology that intend to conduct regulated activities in Hong Kong. Under the Securities and Futures Ordinance (“SFO”), no person may carry on a business in a regulated activity without a license granted by the SFC. Parties are urged to contact the Fintech Contact Point if they intend to engage in regulated activities like delivering financial services through DLT on a “Fintech enquiry form.”

Simultaneously, the SFC announced the formation of a Fintech Advisory Group tasked with obtaining information on the latest trends of fintech; collecting stakeholders’ input; identifying the opportunities, risks, and regulatory perimeter implications of fintech; and broadening the understanding of fintech as an evolution of the financial services industry.

In addition, the SFC announced a regulatory sandbox initiative to provide a confined regulatory environment for qualified firms to operate regulated activities before Fintech is used on a fuller scale. The Sandbox would enable qualified firms, through close dialogue with and supervision by the SFC, to readily identify and address any risks or concerns relevant to their regulated activities.

On September 5, 2017, the SFC issued a statement regarding ICOs and the applicability of existing securities regulations, which expressed a facts-and-circumstances approach to whether digital tokens issued by ICOs are “securities” as defined in the Securities and Futures Ordinance.

On December 11, 2017, the SFC issued a reminder of the risks associated with the provision of financial services in relation to bitcoin futures contracts. Relevant business activities, including the relaying or routing of bitcoin futures orders and providing advisory services in relation to bitcoin futures, could be prohibited without the requisite Type 2 (dealing in futures contracts) or Type 5 (advising on futures contracts) licenses or other relevant licenses.

On February 9, 2018, the SFC issued another alert to investors regarding the potential risks of dealing with cryptocurrency exchanges and investing in ICOs. The SFC has sent warnings to seven cryptocurrency exchanges in Hong Kong, advising them that certain cryptocurrencies may be “securities,” as defined in the Securities and Futures Ordinance, and therefore require a license to trade.

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Hong Kong (SAR) *continued*

**LEGISLATION/
REGULATION** On March 19, 2018, the SFC disclosed that it had taken regulatory action against Black Cell Technology Limited, which had conducted unauthorized promotional activities and unlicensed regulated activities by advertising the uses of its digital token (known as “KROPS”) on its website generally accessible by members of the Hong Kong public. Following the SFC’s regulatory action, Black Cell agreed to: (i) halt the sale of KROPS and to unwind all of its transactions with Hong Kong customers; and (ii) place the following pop-up message on its website: “The following token sale is not open for American citizens (and/or U.S. residents), Hong Kong citizens and any citizen or resident of a country that does not allow participation.”

On October 15, 2018, outgoing SFC chairman Carlson Tong Ka-shing stated that the SFC is exploring ways to regulate cryptocurrency trading platforms operating in Hong Kong in a manner that is consistent with licensed trading platforms. Moreover, Tong stated that a complete ban on trading platforms is not the right approach in today’s world, as transactions are still being conducted via overseas platforms.

CASE LAW There are no reported or current cases relating to DLT.

**KEY
LEGAL ISSUES** In Hong Kong, whether the use of DLT complies with current regulatory requirements is an area that remains unexplored or has received little in-depth investigation. To date, regulatory authorities in Hong Kong have issued little by way of regulatory guidance or control principles.

It is unclear whether existing laws can adequately deal with the regulatory and legal issues associated with the decentralized and cross-border nature of DLT platforms. This issue could be highlighted by an increase in cross-border bitcoin activity following China’s September 15, 2017, request for bitcoin exchanges and trading platforms to shut down.

Currently, ASTRI is planning to engage legal experts to take part in a further study to develop sound regulatory guidance and control principles.

**USEFUL
PUBLICATIONS** [ASTRI—“Whitepaper on Distributed Ledger Technology”](#)

[FSDC—“Hong Kong—Building Trust Using Distributed Ledger Technology”](#)

[Steering Group—“Report of the Steering Group on Financial Technologies”](#)

[SFC—“Fintech enquiry form”](#)

[SFC—“Circular to announce the SFC Regulatory Sandbox”](#)

[SFC—“Statement on initial coin offerings”](#)

[SEC—“Circular to Licensed Corporations and Registered Institutions on Bitcoin futures contracts and virtual currency-related investment products”](#)

[SFC—“SFC warns of virtual currency risks”](#)

[SFC—“SFC’s regulatory action halts ICO to Hong Kong public”](#)

[HKMA—“Guidelines and Circular: Fintech Supervisory Sandbox \(FSS\)”](#)

SINGAPORE

OVERVIEW

The legal system in Singapore is derived, in large part, from the English common law system and as a result bears a great deal of similarity to the English legal system, particularly in relation to contract and commercial law.

Singapore, similar to the United Kingdom, is generally recognized as being a transparent, predictable, and business-friendly jurisdiction for blockchain technologies, in particular giving effect to commercial parties' freedom to contract on terms that they consider appropriate.

A study undertaken by the Lucerne University of Applied Sciences and Arts, comparing various cities across the world on the basis of their respective political and legal, economic, social, and technological environments, identified Singapore as the city most suitably placed to develop into a fintech hub.

While the sheer number of start-ups engaging in the blockchain technology industry in other parts of Asia (such as Japan and South Korea) may be substantially larger than Singapore, the government in Singapore appears to be acutely aware, and is taking a number of proactive measures to ensure, that Singapore is considered to be a favorable jurisdiction for the development of the fintech industry.

The common law approach, adopted in Singapore, to the formation of contracts also gives a good level of flexibility to parties to enter into binding contracts using new technologies, without the need for further legislation or regulation. Similar to the United Kingdom, Singapore is also a regulated market for financial services—and any use of blockchain technologies will have to comply with Singapore's laws relating to data protection and consumer law.

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LEGISLATION/ REGULATION

To date, Singapore has not passed any specific legislation or regulation in relation to blockchain technology.

In 2016, the Monetary Authority of Singapore (“MAS”): (i) established a “regulatory sandbox” for fintech start-ups to operate in a controlled environment; (ii) prescribed guidelines permitting technology companies to use “the cloud” to offer financial services; and (iii) opened its own innovation lab, called Looking Glass, to experiment with fintech solutions, provide consultation to start-ups, and provide training and facilities for the fintech community.

On March 9, 2017, MAS announced the completion of Phase I of an experimental project to conduct inter-bank payments using blockchain technology that it undertook in conjunction with R3, a blockchain technology company, as well as with a consortium of financial institutions including Bank of America Merrill Lynch, Credit Suisse, DBS Bank, The Hong Kong and Shanghai Banking Corporation Limited, J.P. Morgan, Mitsubishi UFJ Financial Group, OCBC Bank, R3, Singapore Exchange, UOB Bank, and BCS Information Systems (which acted as the technology provider to the project).

The report “Project Ubin: SGD on Distributed Ledger” released by MAS addresses various issues relating to the usage of blockchain technology in settlement systems.

On August 1, 2017, MAS clarified in an announcement that the offer or issue of digital tokens in Singapore will be regulated by MAS if “the digital tokens constitute products regulated under the Securities and Futures Act (Cap. 289) (“SFA”) (see Jones Day *Commentary*, “[Announcement Clarifies Regulatory Position on Digital Token Offerings in Singapore](#)”). Soon thereafter, MAS and the Commercial Affairs Department (“CAD”) issued an advisory letter titled “Consumer Advisory on Investment Schemes Involving Digital Tokens,” which highlighted what MAS and CAD saw as inherent risks in investments into digital tokens and provided guidance as to what they considered to be a responsible approach for such investments.

On October 2, 2017, the Deputy Prime Minister and Minister-in-Charge of MAS reiterated that: (i) “if a token is structured in the form of securities, the ICO must comply with existing securities laws aimed at safeguarding investors’ interest”; (ii) money laundering and terrorism financing risks are prevalent when dealing with virtual currencies; and (iii) public awareness of potential scams needs to be highlighted.

On May 24, 2018, the MAS released a consultation paper, entitled *Review of the Recognised Market Operators Regime*, which proposed changes to existing regulations in an effort to lower market entry for blockchain-related exchanges. This effort involves expanding the current recognized market operators regime from a single tier to three individual tiers that would more accurately match regulations with the risks posed by certain market operators. The proposed regulations add a tier that is targeted to market operators with limited access to Singapore-based retail investors. They also add an additional tier that is targeted at market operators that have a significantly smaller scale of business compared to more established operators.

As an update on Project Ubin, on August 24, 2018, the MAS and the Stock Exchange of Singapore announced a collaboration to develop delivery versus payment capabilities for settlement of tokenized assets across different blockchain platforms.

CASE LAW

On December 27, 2017, in Singapore’s first court case involving bitcoin, a Judge in the Singapore International Commercial Court denied plaintiff’s summary judgment motion and ordered that the case proceed to Trial. The litigation deals with UK-based B2C2 and the Singapore cryptocurrency exchange Quoine.

In May 2018, the MAS warned eight digital token exchanges in Singapore not to facilitate trading in digital tokens that are securities or futures contracts without MAS’s authorization. It also warned an initial coin offering issuer to stop an offering of its digital tokens in Singapore, as it had determined that the issuer had contravened the SFA by offering tokens representing an equity ownership in a company without a MAS-registered prospectus.

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Singapore *continued*

KEY

The general position under Singapore law is that it should be possible to enter into binding agreements and execute those agreements via a blockchain as long as the usual requirements for a valid contract under Singapore law are met—offer, acceptance, intention to create legal relations, certainty of terms, and passing of consideration.

LEGAL ISSUES

Singapore courts generally accept electronic and digital evidence of contracts pursuant to Singapore's Electronic Transactions Act. However, there is no indication (through case law or legislation) at present whether blockchains would be recognized as "property" and, if so, what type of property.

There may be a possibility that blockchain technology could be considered to be a chose-in-action. Singapore's courts have cited with approval English case law that defines a "chose-in-action" as something "capable of being turned into money" or that "can only be claimed or enforced by action and not by taking physical possession."

Given Singapore's proactive interest in developing the ecosystem of blockchain technologies, it seems likely that Singapore will ultimately support and recognize that assets that exist only electronically may also be considered to be "property."

USEFUL

Monetary Authority of Singapore—["Fintech Regulatory Sandbox in a Nutshell"](#)

PUBLICATIONS

Monetary Authority of Singapore—["The future is here—Project Ubin: SGD on Distributed Ledger"](#)

JAPAN

OVERVIEW

Japan is particularly active in cryptocurrency and blockchain technology, including actively investing and promoting blockchain platforms and solutions.

In the banking sector, Japanese banks, supported by the Japanese Bankers Association, are engaged in development activities on a common blockchain platform with a view to standardizing blockchain solutions across all banking institutions and significantly lowering transaction costs. These activities include experiments with fund transfers using virtual currencies (as a model for convenient, low-cost, and 24-hour fund transfer service). In addition, a number of Japanese megabanks, notably Mizuho Bank, have built a blockchain-based trade finance platform. In July 2017, for example, Mizuho Bank, Marubeni Corporation, and Sompo Japan Nipponkoa Insurance completed a trade finance transaction between Australia and Japan using blockchain, utilizing a digital platform to complete all trade-related processes, ranging from the issuance of the letter of credit to delivering documents. Looking to leverage their substantial customer bases, Japanese banks also have begun testing operations internally with their own cryptocurrency (such as the MUFG coin of MUFG Bank).

Japan is one of the largest centers of bitcoin trading in the world. With the enactment of the Amended Payment Services Act (discussed below), Japan recognizes the use of bitcoin and other digital currencies as legal methods of payment, and any bitcoin or alternative currency exchange business in Japan must register with the Financial Services Agency of Japan (“FSA”) and be subject to strict customer verification requirements. FSA has recently increased oversight of cryptocurrency exchanges due to several recent hacking attacks on certain cryptocurrency exchanges (discussed below).

The Japanese government also has been promoting blockchain technology and is considering the use of DLT in processing government tenders as a first step toward the use of blockchain technology in its digital services. In addition, the Japanese government is considering the use of blockchain technology to upgrade Japan’s real estate registration system, so as to enable the relevant authorities more efficiently to collect and manage information on real estate transactions.

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LEGISLATION/ REGULATION

There have been recent legislative developments that directly affect the use of blockchain technologies, including digital currencies, in Japan.

- The Amended Banking Act was enacted in May 2017 and came into force on June 1, 2018. The Amended Banking Act, following the accelerating global fintech movement, aims to protect consumers while establishing an institutional framework for promoting open innovation between financial institutions and fintech businesses (innovation through collaboration and cooperation). Specifically, it requires the registration of electronic payment agencies (fintech businesses) and requires financial institutions to make an effort to open access to their systems (through open APIs).
- The Amended Payment Services Act was enacted in May 2016 and came into force on April 1, 2017. The Amended Payment Services Act introduces the registration requirement for operators of “virtual currency exchange businesses” (defined as businesses involving the exchange of virtual currency to legal currency or another virtual currency). Under the Amended Payment Services Act, “virtual currency” is defined as proprietary value not denominated in Japanese Yen or any foreign legal currency that, among unspecified persons, (i) can be used to settle payments for goods and/or services and exchanged with legal currency or (ii) can be exchanged with another virtual currency, and that can be transferred using an electronic data processing system. In addition, in order to prevent money laundering and the financing of terrorism, a registered operator of a virtual currency exchange business will be required to implement certain identity verification procedures, among other steps.

Regulatory authorities have also recently increased oversight of cryptocurrency exchanges.

- On October 27, 2017, the FSA released a statement on ICOs. It clarifies the regulatory position of ICOs under Japanese law and also highlights potential risks to consumers of participating in ICOs.
- On January 26, 2018, Coincheck, a cryptocurrency exchange, was compromised by a hacker. In March of 2018, Coincheck announced that it would begin the process of compensating the 260,000 users impacted by the theft.
- In response to this hack, the FSA investigated Coincheck on February 2, 2018.
- On February 1, 2018, the FSA ordered each of the cryptocurrency exchanges (other than Coincheck) to submit the report on its system risk management system.
- On February 13 and March 23, 2018, the FSA publicized the names of the companies that engaged in a cryptocurrency exchange business without a license.
- On March 8, 2018, the FSA issued orders for business improvement to seven cryptocurrency exchanges, requiring two to halt operations for at least one month due to a lack of necessary internal control systems, embezzlement of customers’ assets, and noncompliance with required identity verification procedures. One of the two cryptocurrency exchanges was eventually disabled for engaging in a cryptocurrency exchange business on June 7, 2018.
- In April and June 2018, the FSA further issued orders for business improvement and/or suspension to 10 cryptocurrency exchanges in total, as a result of which almost all of the registered cryptocurrency exchanges were subject to the FSA’s order. Three of the cryptocurrency exchanges were ordered to halt operations for two months.
- On September 14, 2018, Tech Bureau, a company that operates a cryptocurrency exchange called “Zaif,” was compromised by a hacker. In response to this hack, the FSA issued an order for business improvement to Tech Bureau on September 25, 2018.

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LEGISLATION/ REGULATION

In addition, there has been a series of recent governmental and private initiatives relating to the use of blockchain technology in Japan.

- Since March 2017, the FSA has established cooperation frameworks to support innovative fintech companies with financial authorities in several foreign jurisdiction, including the United Kingdom, Singapore, Australia, Abu Dhabi, and Switzerland.
- In September 2017, the FSA established a regulatory sandbox for fintech (Fintech PoC (Proof-of-Concept) Hub) in order to eliminate hesitation and concern that fintech companies and financial institutions are inclined to have in conducting unprecedented tests. The first project using the Hub relates to the construction of an advanced “Know Your Customer” (KYC) platform using blockchain technology, the result of which was announced in July 2018.
- In March 2017, the Japanese Bankers Association (“JBA”) published the Report of the Review Committee for the Possibility and the Challenges of Utilizing Blockchain Technology, addressing the potential use and challenges of blockchain technology in the banking sector and recommending a public-private sector joint initiative to address changes in banking operations resulting from the use of blockchain technology. Based on the report, the JBA established a “Collaborative Blockchain Platform,” a financial services blockchain technology testbed environment provided to the JBA’s member banks.
- In November 2016, the Tokyo Stock Exchange, Inc., Osaka Exchange, Inc., and Japan Securities Clearing Corporation formed a consortium of Japanese financial institutions to conduct proof of concept testing based on past findings and discuss the possibility of applying blockchain or DLT to capital markets infrastructure from both the technical and operational perspectives. Several tests are currently ongoing.

CASE LAW

There are no reported cases on blockchain technology in Japan.

In the bankruptcy proceedings of Mt. Gox, a bitcoin exchange based in Japan, however, the Tokyo District Court ruled that bitcoins are not tangible assets and thus are not subject to the right of segregation (Judgment by the Tokyo District Court on August 5, 2015).

In June 2018, the Tokyo District Court issued an order commencing civil rehabilitation proceedings for Mt. Gox, as a result of which the previously ongoing bankruptcy proceedings were stayed. In bankruptcy proceedings, nonmonetary claims are converted into monetary claims based on the valuation as of the time of the commencement of bankruptcy proceedings. Thus, had the case stayed in bankruptcy court, creditors whose bitcoin holdings were stolen may have been entitled to receiving a only cash payout equal to the value of their holdings in 2014. In the civil rehabilitation proceedings, the creditors may be able to get back a portion of their lost bitcoin holdings.

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Japan *continued*

KEY

The most notable recent legal and regulatory development relating to blockchain technologies in Japan is the regulation of “virtual currencies” and digital currency exchanges, recognizing the use of bitcoins and other digital currencies as legal methods of payment. As discussed above, all operators of digital currency exchanges must now register with the FSA as payment institutions and meet specified capital, cybersecurity, compliance, and operational requirements and submit to annual audits.

LEGAL ISSUES

There are no special requirements under Japanese law to ensure that smart contracts are valid contracts. Except for certain types of agreements (such as an agreement providing a guarantee), Japanese law does not require any formality in entering into a binding agreement. Although there is no specific law or case law in Japan, it should be possible to enter into binding agreements via a blockchain as long as the usual requirements for a valid contract under Japanese law are met (such as a valid offer and acceptance, etc.).

In a civil proceeding in Japan, in principle, there are no limits on the admissibility of evidence except for evidence collected illegally. Further, judges have the discretion freely to evaluate the evidence presented. Although there is no specific law or case law in Japan, records on a blockchain generally should be admissible evidence in a civil proceeding in Japan.

Since July 1, 2017, the transfer of virtual currency (VC-cash exchange) is exempted from consumption tax (the Japanese value-added tax) in Japan.

USEFUL

PUBLICATIONS

FSA—[“Initial Coin Offerings \(ICOs\): User and business operator warning about the risks of ICOs”](#)

IMF—[“IMF-JFSA-BOJ Conference on Fintech”](#)

Deloitte—[“Verification report on KYC advanced platform utilizing blockchain technology by the Blockchain Study Group”](#)

Japanese Bankers Association—[“Report of the Review Committee for the Possibility and the Challenges of Utilizing Blockchain Technology”](#)

Tokyo Stock Exchange press release—[“Launch of Consortium and Proof of Concept Testing for Capital Market Infrastructure Utilizing Blockchain Technology”](#)

AUSTRALIA

OVERVIEW

The Australian government has publicly stated an intention for Australia to be a leader in the development and use of blockchain and other distributed ledger technologies. It has been working with Data61, the digital and data innovation arm of the Commonwealth Scientific and Industrial Research Organization (“CSIRO”), to deliver two reports on the regulatory, technical, and social implications of blockchain technology in Australia. The first report, titled “Distributed Ledgers, Scenarios for the Australian economy over the coming decades,” investigates possible uses of blockchain technology in Australia in 2030. The second report, titled “Risks and opportunities for systems using blockchain and smart contracts,” examines how blockchain systems can more immediately support new markets and business models.

Australia is also a leader in blockchain standards. In late 2016, the International Organization for Standardization supported a proposal for Standards Australia, the peak standards organization in Australia, to develop new international standards on blockchain. This would be achieved by the establishment of a new technical committee, responsible for supporting innovation and competition by introducing these international standards. In September 2016, ISO announced that Australia would manage the Secretariat of the new technical committee (ISO/TC 307), which led to Australia hosting the first international blockchain standards meeting for ISO/TC 307 in April 2017.

Standards Australia has also published its “[Roadmap for Blockchain Standards](#)” Report, which is designed to identify technical issues associated with developing, governing, and utilizing blockchain and distributed ledger technologies, identify blockchain and distributed ledger technologies use-cases relevant to Australia, and prioritize the order of standards development activities that could be undertaken in the development of blockchain standards by ISO/TC 307

Although Australian regulators have, with some exceptions, been generally reluctant to make definitive or concrete rulings or assessments, the Australian financial services market is highly regulated, and there is potential for the use of blockchain technologies by market participants to be subject to regulation by several different agencies.

In addition, in January 2016, the Australian Securities Exchange (“ASX”) invested in, and engaged a, U.S.-based firm (“Digital Asset”) to develop solutions for the Australian equity market using DLT.

In particular, [ASX intends to replace the system](#) currently used for post-trade processing, clearing, and settlement of equities, CHESS, with a post-trade platform that utilizes DLT to enable significantly faster settlement of equity transactions. In April 2018, ASX released a detailed [consultation paper](#) in relation to the proposed replacement of CHESS and confirmed that the new DLT system is currently estimated to commence operation sometime between Q4 2020 and Q1 2021. In September 2018, ASX [published its response](#) to the stakeholder feedback it received and outlined changes ASX will be making to its scope and implementation plan as a result of that feedback.

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LEGISLATION/ REGULATION

On April 3, 2018, the Australian Transaction Reports and Analysis Centre (“AUSTRAC”) introduced amendments to the Anti-Money Laundering and Counter-Terrorism Financing Act 2006 to include regulation of digital currency exchange providers in Australia. The effect of the amendments are that digital currency exchanges are subject to the same anti-money laundering and counter-terrorism financing laws as institutions that deal in fiat currency, such as banks. This includes adopting an AML/CTF program to identify, mitigate, and manage money laundering and terrorism financing risks, identifying and verifying the identities of their customers and reporting to AUSTRAC suspicious matters. Businesses will also be required to register with AUSTRAC to be able to provide digital currency exchange services. There are criminal and civil penalty consequences for providing digital currency exchange services without being registered.

The Australian Securities and Investments Commission (“ASIC”), which is the federal body primarily responsible for regulating corporate and financial services businesses, has, however, expressed a willingness to engage with stakeholders in regulating the use of the technology. Its position is that the current regulatory framework already requires financial services businesses to have appropriate technological resources and risk management systems, and that at this stage no further framework is required.

ASIC has also published an information sheet (INFO 219) for entities considering operating market infrastructure, or providing financial or consumer credit services, using distributed ledger technology or blockchain. The information sheet allows companies to determine whether their use of distributed ledger technology falls within ASIC’s regulatory requirements by providing a framework of six questions that can be asked by a blockchain user:

1. How will the blockchain be used?
2. What blockchain platform is being used?
3. How is the blockchain using data?
4. How is the blockchain run?
5. How does the blockchain work under law?
6. How does the blockchain affect others?

ASIC has also developed an assessment tool for business seeking to utilize blockchain to assist them in evaluating whether they fall under ASIC’s regulatory requirements. This tool can be found at Appendix 1 to INFO 219.

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Australia *continued*

LEGISLATION/ REGULATION	<p>Regulatory agencies in Australia have taken several other steps in regulating or monitoring the use of blockchain technology:</p> <ul style="list-style-type: none">• ASIC established an “Innovation Hub” in 2015 to assist financial technology start-ups navigate Australia’s regulatory system by providing “informal guidance” to eligible businesses.• The Australian Transaction Reports and Analysis Centre (“AUSTRAC”) has recommended both a high-level regulatory framework and a set of agreed rules that determine the operation of the algorithms encoded by the software for the use of blockchain.• AUSTRAC has also made it clear that financial institutions’ obligations under Australia’s anti-money laundering and counter-terrorism financing legislation do not require the closure of bitcoin-linked accounts deemed to be high-risk, despite indications that some financial institutions have already done this in response to perceived regulatory pressures.• AUSTRAC also reminded exchanges to enroll in the “Digital Currency Exchange Register,” maintained by AUSTRAC by May 14, 2018. These “transitional registration arrangements” allow operators to continue business while having their applications screened. AUSTRAC also issued a warning in April of 2018, stating that “there will be criminal offence and civil penalty consequences if you provide digital currency exchange services without being registered.”• The Australian Taxation Office (“ATO”) has released a guidance paper titled “Tax treatment of crypto-currencies in Australia,” which provides the ATO’s view that crypto-currencies such as bitcoin are neither a domestic nor a foreign currency, and are instead assets, and that transacting with bitcoin is “akin to a barter arrangement.”• The Australian Competition and Consumer Commission (“ACCC”) has been closely monitoring the acquisition of blockchain start-ups by banks, due to their disruptive nature to the industry, and it has also indicated that banks may need to seek ACCC permission before entering into agreements to cooperate with blockchain start-ups.• In September of 2018, The Australian Trade and Investment Commission (Austrade) and the Australian Digital Commerce Association jointly organized a delegation of domestic Blockchain startups to visit China’s largest fintech companies.
CASE LAW	<p>There are no cases on the legal issues surrounding blockchain technology in Australia</p>
KEY LEGAL ISSUES	<p>The key legal issue in Australia is the significant number of regulatory hurdles that financial technology and financial entities may be required to jump in order to develop and utilize blockchain or distributed ledger technology. The financial services industry in Australia is currently regulated by ASIC, the Reserve Bank of Australia, the ATO, the ACCC, the Office of the Australian Information Commissioner, AUSTRAC, the Digital Transformation Agency, and the Australian Prudential Regulation Authority. Each of these bodies has the power to regulate the use of blockchain in Australia, and although regulators have, with some exceptions, generally avoided making definitive statements or rulings, the extent of these powers is not yet clear should they adopt a more heavy-handed approach. In fact, ASIC’s information sheet INFO 219 advises that these other regulators may also be interested in a business or proposal.</p>
USEFUL PUBLICATIONS	<p>CSIRO Report—Distributed Ledgers, Scenarios for the Australian economy over the current decades</p> <p>CSIRO Report—Risks and opportunities for systems using blockchain and smart contracts</p> <p>ASIC Information Sheet—“Evaluating distributed ledger technology”</p> <p>Standards Australia—Roadmap for Blockchain Standards Report (March 2017)</p> <p>AUSTRAC information—“Are you a digital currency exchange provider?”</p> <p>AUSTRAC information—“New Australian laws to regulate cryptocurrency providers”</p>

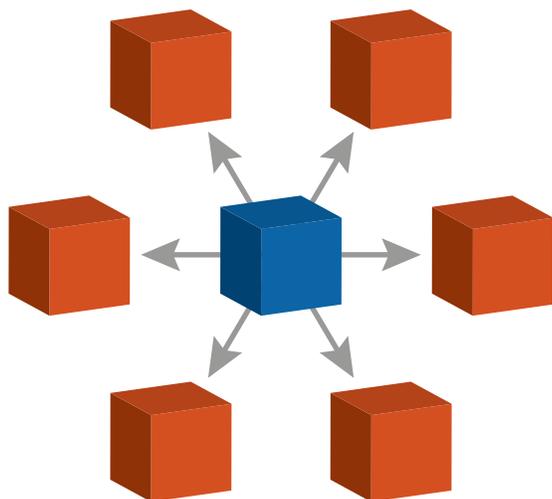
APPENDIX

THE TECHNOLOGY BEHIND BLOCKCHAIN

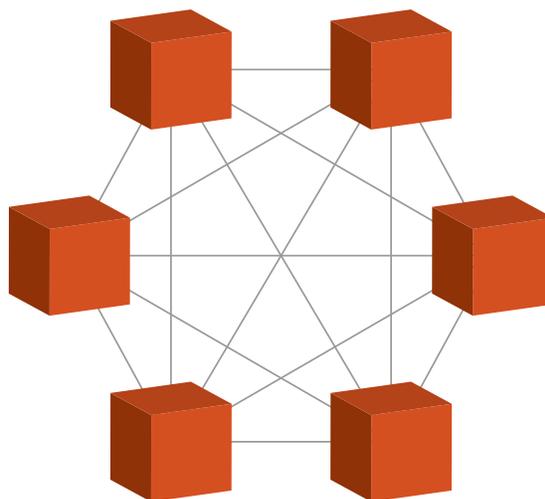
Blockchain is a technology for storing, tracking, and processing information. At its simplest, a blockchain is a digital database of transactions. Each transaction is stored in a block of data that is securely linked to the blocks containing previous and subsequent transactions. What makes blockchain technology so interesting and potentially powerful for business transactions is the characteristics that flow from this digital chain of transactions.

Information is “Distributed”

Centralized System



Distributed System



Today's information systems are typically centralized. That involves one or more central intermediaries (such as a bank) responsible for transferring actual value between two parties. Each party will maintain its own separate ledger recording every transaction, but this is normally not the authoritative ledger (which remains with the central counterparty). For every transaction, the two parties and the central intermediary need to each update and then reconcile their own ledgers. If a party loses its ledger due to an IT failure, malware attack, or physical disaster, there is a risk of loss of information due to the single point of failure.

In contrast, a blockchain system is decentralized or distributed. That means that each user of the system has its own authoritative copy of the digital transaction record where it records every new transaction among group participants. This is why distributed ledger systems are sometimes referred to as “trustless,” because they can be designed in such a way that nobody has to trust in a central party or anybody else in order for the system to function.

New transactions are immediately replicated onto all ledgers at the same time, meaning that no single point of failure exists in the system. Thus, blockchain systems have a significant advantage on standard systems, even where there is only one “user” (for example a global company tracking inventory via a blockchain system).

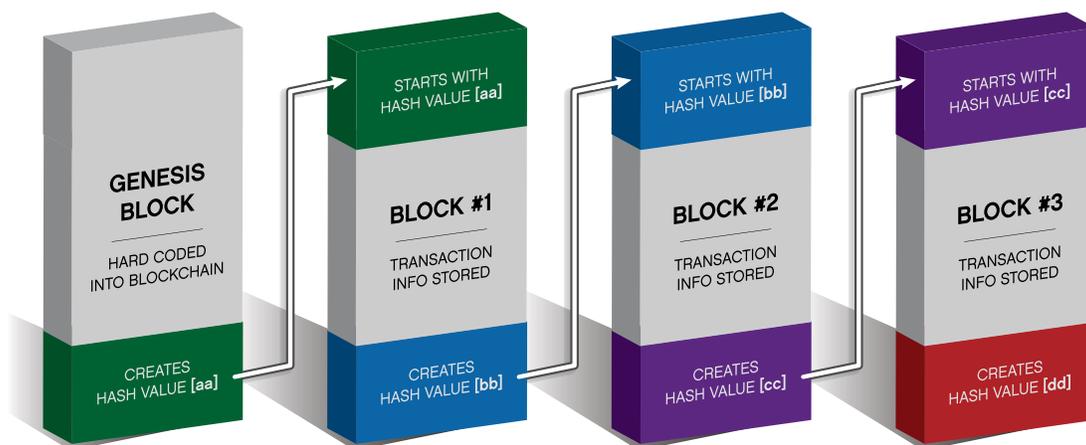
It is important to understand that blockchain systems can be set up with a variety of different controls and access rights. It is possible to set up a blockchain in an open way, so that any third party can access it—similar to setting up a website that can be accessed by any internet user. A much more common approach for business is to set up a permissioned blockchain, so that only certain users can access it—similar to setting up a private intranet.

A blockchain can also be set up with a main administrator, if required. Even in this case, the digital record is much harder to hack, manipulate, or be disrupted in the same way as a database stored on a single computer or server because of the way that information replicates, making it a more robust system for information storage.

Information is “Immutable”

Distributed ledger technologies provide an “immutable” record—blocks of data are added in a linear and chronological order, each linked backward and forward to prior and subsequent transactions by a cryptographically secure, digital fingerprint, created using a hash function. In basic terms, the record of each transaction cannot be changed once it is added without disrupting the line of digital fingerprints, providing an audit trail and significant certainty as to the status of each transaction on the record.

Representation of blocks in a ledger



If you change any of the information in blocks #1, #2, or #3 after the block is created, the hash value at the bottom of the block and the start of the next block will be different, evidencing that the record has been tampered with.

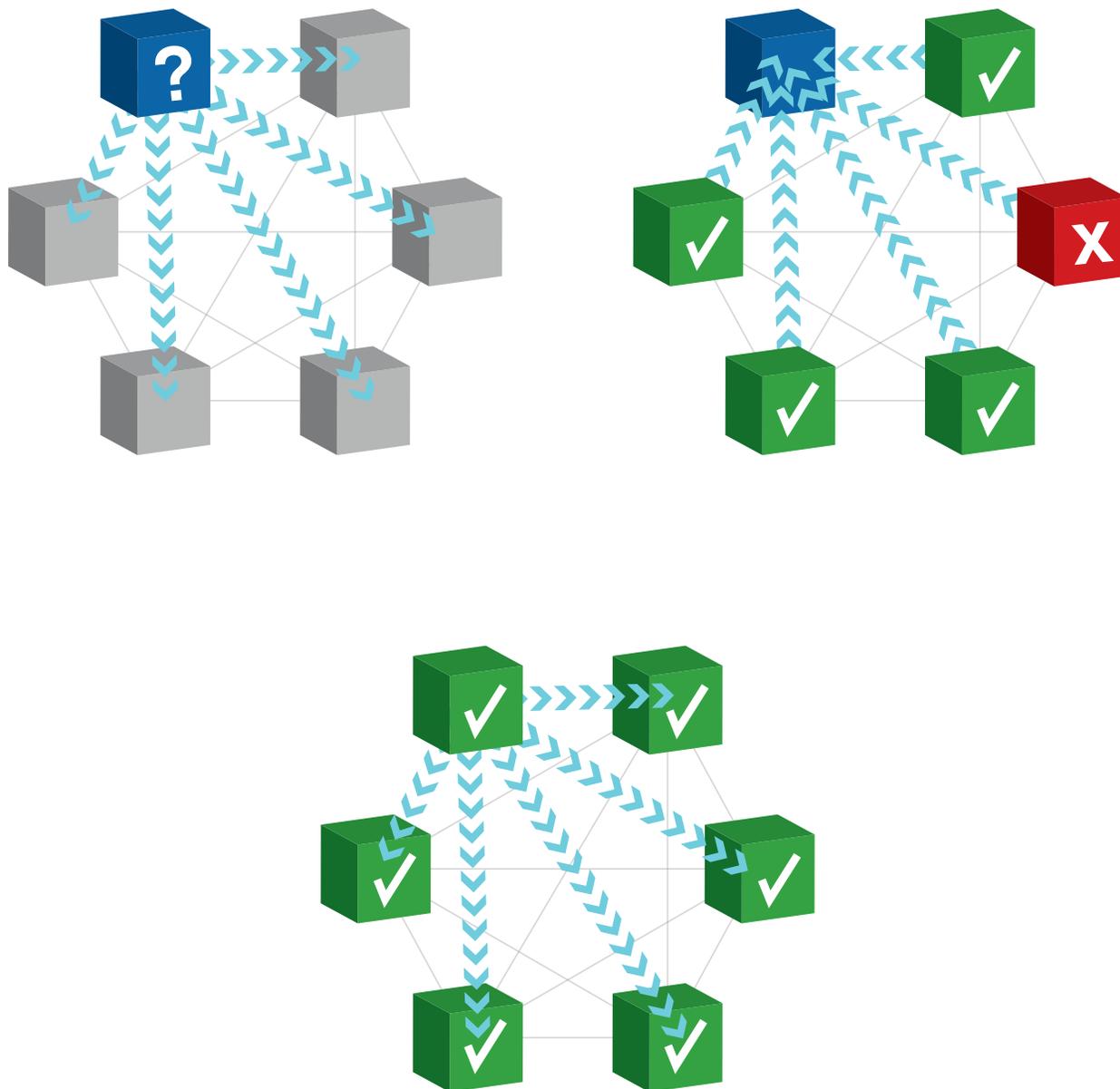
Transactions are Approved by “Consensus”

Distributed ledgers can be set up in different ways, but a common feature is “consensus”—a transaction will be approved and added to the digital record when a sufficient number of participants on the network agree that the transaction should be added using an agreed mechanism. Precise consensus mechanisms are highly technical and vary between different use cases, but they consist of the rules for how every user exchanges blockchain information, the mathematical rules for all users to agree on the integrity of that data (sometimes called “proof of work”), and sometimes an incentive to support the consensus model.

Consensus is the agreed method to ensure all transactions are validated and all valid transactions are added once and only once. Importantly, valid transactions also cannot be declined or omitted from the blockchain.

A basic example of a consensus mechanism is below:

In this diagram, one user wants to enter into a transaction on the ledger. He or she broadcasts a block containing the transaction data to everyone else in the network. If a sufficient number of users confirm the transaction complies with the rules of the distributed ledger (here, 50 percent + 1 users agree that the rules have been complied with), the transaction will be "approved" and added to the ledger as the next block in the chain, even for the user who did not approve the transaction.



Smart Contracts and Smart Assets

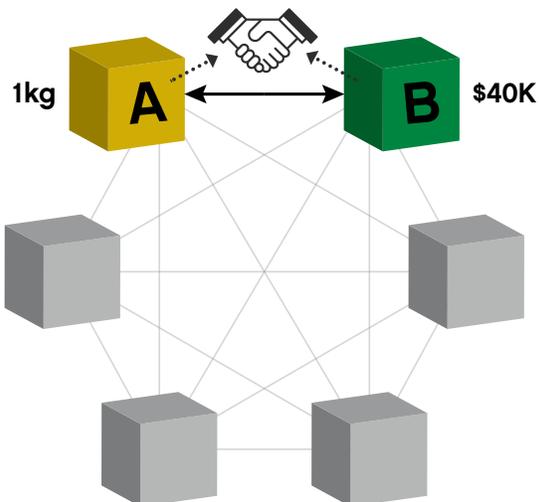
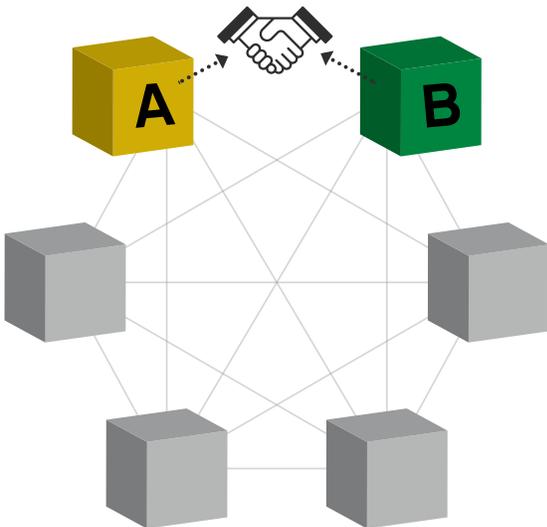
Distributed ledgers can use smart contracts to execute automatic transactions in respect of assets whose ownership is recorded on the ledger (smart assets) without the need for human intervention or an intermediary to monitor or manage the transaction.

A smart contract is a piece of computer code using standard logic terms. When a user stores value from tangible assets (cash in a bank account or shares he or she owns, for example) on a distributed ledger, it is possible to implement a smart contract that then automatically transfers that value to another participant on the occurrence of certain events or on a pre-agreed basis.

A and B are users on the same distributed ledger

They enter into smart contract based on price of gold.

Terms are that A agrees to sell 1 kg of gold to B at the prevailing USD spot price at a particular day/time, but only if the spot price is greater than \$40,000 at that time.



Smart contract would use the following logic –

- On Day/Time, OBTAIN Spot Price.
- IF Spot Price >\$40,000 then TRANSFER 1 kg of gold from A to B
- TRANSFER \$x from B to A WHERE x = Spot Price amount for 1 kg of gold in US Dollars at Day/Time.

LAWYER CONTACTS

Jones Day has been advising on the implementation of blockchain technology since 2015 across a range of sectors, including obtaining the first-ever effective SEC registration statement that contemplates a public offering utilizing blockchain technology, for Jones Day client t0.com, Inc.

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